## Chapter X

CONSIDERATION OF THE PROVISIONS OF CHAPTER VI OF THE CHARTER

## CONTENTS

Page
INTRODUCTORY NOTE ..... 181
Part I. Consideration of the provisions of Article 33 of the Charter Note ..... 182

Part III. Application of the provisions of Article 35 of the CharterNote . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . 187

GENERAL
Note194

## INTRODUCTORY NOTE

Ascin the nreyigus vnlumpent the Renersaire the
to nie text or Anticies $35-58$ or Chapter vir or the Cnarter. Thus, chapter X does not cover all the activities of the Council in the pacific settlement of disputes, for the
any anspute, or any situation or hic hature remerter io in Article 34, to the attention of the Security Council or of the General Assembly.
issues before the Council and the relative merits of measures proposed without discussion regarding the inridical nrohlem of their relation to the nrovisions of

Council or of the General Assembly any dispute to which it is a party if it accepts in advance, for the

The material in this chapter constitutes only part of the material relevant to the examination of the operation of the Council under Chapter VI of the Charter, since the procedures of the Council reviewed in chapters I-VI, in so far as they relate to the consideration of disputes and
=and 12."
"Article 36
to presenting the instances of deliberate consideration by a situation of like nature, recommend appropriate

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7 ا

## "Article 33

"1. The parties to any dispute, the continuance of which is likely to endanger the maintenance of international peace and security, shall, first of all, seek a solution by negotiation, enquiry, mediation, conciliation, arbitration, judicial settlement, resort to regional
accordance with the provisions of the Statute of the Court."

## "Article 37

"1. Should the parties to a dispute of the nature referred to in Article 33 fail to settle it by the means

## tien Own cnionce.

"2. The Security Council shall, when it deems necessary, call upon the parties to settle their dispute by such means."

## "Article 34

"The Security Council may investigate any dispute, or any situation which might lead to international friction or give rise to a dispute, in order to determine whether the continuance of the dispute or situation is likely to endanger the maintenance of international peace and security."
security councir.
"2. If the Security Council deems that the continuance of the dispute is in fact likely to endanger the maintenance of international peace and security, it
shall decide whether to take action under Article 36 or to recommend such terms of settlement as it may consider appropriate."

## "Article 38

"Without prejudice to the provisions of Articles 33 to 37 , the Security Council may, if all the parties to any dispute so request, make recommendations to ther-artiec with a virw_ ona narific settlement of the

## Part I

## NOTE

During the nerind under review communications cubmittion dinmutan ae cituntione to the Canuritu Council
aedates conunued, on occasion, to reier to prior enort at pacific settlement. ${ }^{18}$

The significance of Article 33 in the pacific settlement of disputes and situations, apart from the obligations it
firct inctance to the various menne of nomific settlement
means of their own choice, consists in the possibility of recourse to that Article by the Council itself by calling uoon une parmes to unize any or mose intans or pacinc
in partieulat, theoe ef Artiele-33, requected the-Socrotary General to designate a Special Representative to proceed


While not cited in any of the Council resolutions and decisions during the period under review, Article 33 has heen often invoked during Council debates in the context

instances, the Article was invoked in support of various viewooints considered by Council members concerned
dehate that the Security Collnci should reauest the

Council during the period under review contained no explicit reference to Article 33 of the Charter. Nor did

suggestion.]
At the 1297 th meeting on 8 August 1966, the repre-


cerned avail themselves of the offer of good offices which the Secretary-General had proffered, to help them recon-
 good offices he had tendered earlier in an attempt to settle outstanding questions in agreement with the parties concerned (Case 1). In another instance, the Council, in a framework set by views of Council members that col members
attack on the town of Nuqub in the Federation of South
 He also proposed that, in the meantime, the Council might consider giving the Secretary-General "a rather outstanding in this area of the Yemen-South Arabian border." He added that such efforts would clearly require the agreement and co-operation of the parties concerned.

At the 1298th meeting, the representative of New Zealand submitted a draft resolution ${ }^{8}$ bv which the
incidents, and to report to the Security Council as soon as possible.

[^0]${ }^{18}$ See, for example, letter dated 31 January from the United States, in connexion with the situation in Viet-Nam, $\mathrm{S} / 7105$, OR, $21 s t$ yr., Suppl. for Jan.-March 1966, pp. 105-107; and


For texts of relevant statements, see: 1207th mantinoulaw Zanlond oncoa i7 ondan
 draft resolution, the Council adjourned ${ }^{9}$ its meeting in order to allow members to hold informal consultations to arrive at an agreed formula on the question before the Council.

At the 1200th pentinnenn 15 August 10 KK the Coumail
rollowing which it adourned again for lurther consultations.
 might open up various possibilities for such settlement. He noted later at the 1375 th meeting on 13 November 1967 that the draft resolution would not ask the Council to suggest or recommend any particular mode of peaceful settlement hut would rather, in accordance with Article agrec ontme particurar minans miny wimenipioy in seckits solutions to their disputes".
representative of the United Kingdom (S/7742) and

pstablish and maintain sontacts with the States conoceroed
a constructive solution, believes that he is authorized to ask the parties concerned each on his part to contribute in lessening the tension and to invite the


In introducing the draft resolution at the 1377th meeting on 15 November 1967, the representative of the United States noted that in discussing its views with other Council members the United States har been alided bycertain connexion witb draft resolutions $S / 8227$ not onted mentioned the principle that "only the parties themselves,
[Note: During the debate on the various draft resolutions, views were expressed that the measures envisaged iz lbam wore in bo solfor within the framonather
of the representative of the Secretary-General and the rôle to be assigned to him.
a just and lasting peace in the Middle East should be achieved "within the framework" of the Charter, and


At the 1379th meeting on 16 November 1967, the representative of the United Kingdom submitted a draft
parties concerned to agree on the proper mode of settlement.

At the 1373rd meeting on 9 November 1967, the representative of India, in introducing the draft resolution,
or sucn peace, under inis arait resorution, wourameruac the application of the principles of (i) withdrawal of Israel armed forces from territories occupied in the recent Middle East conflict; and (ii) termination of all claims or states of belligerency and respect for and acknowl-

## Nigeria, p. 82;

Pp. 33-35;

1379th meeting (PV): United Kingdom, Pp. 7 and 11; 1381st meeting: USSR. p. 13:
1382 nd meeting (PV): India, pp. 23 and 26.
${ }^{11}$ S/8227, 1373rd meeting (PV), pp. 68-70.
${ }^{12}$ S/8229, OR. 22nd yr., Suppl. for Oct.-Dec. 1967, p. 208.
${ }_{13} \mathrm{~S} / 8247$, text same as resolution 242 (1967) of 22 November 1967.
with tho Statec conoornad in ooder tomenomote omeon
accepted settlement"
inthot.somintion.
of the United Kingdom observed that while the two draft resolutions already before the Council had their merits,


President as a result of informal consultations voter

to extending the period for the stationing of UNFICYP in Cyprus, endorse the offer of good offices of the





Representative of the Secretary-General, that in the view of his delegation.
the spectar kepresencative snoula oe iree to deciae


## settlement."

tive for some time because of the impasse with which the Council had been well acouainted 21 neither the narties
 into arnuadoncor He theraforacurced all concorned to axisis nad to displà the ćatermanchin and anosduill
ent wound, inter ana, dectare taat peace and the imat solution of the problems of the Middle East could be L
 would be inadequate for the Council to merely extend
 Per
securty. Under the drat resolution, the Securty Council or tit rome to a Ecidmr permod aliu ampranu us un
 certain principles, and call upon all States in the area to At the 1386 th meeting on 22 December 1967, the

contained all the key elements of political settlement on on the text of a dralt resolution on the question under the need of which the views of the overwhelming majority Of Manlo ct...ac..............

## consideration.



resolution was adopted, his delegation would not press on its draft resolution being voted upon. ${ }^{16}$ The President
of the good offices proffered by the Secretary-General and requests the Secretary-General to report on the

The Council than mooconded tomonometho Jloiend

14 S/8253 (PV) 1281 st meating on 11 and 12
${ }^{20}$ S/8286, OR, 22nd yr., Suppl. for Oct.-Dec. 1967, pp. 266-315.


## 

In his statement following the adoption of the resolutinn the Sacretoner Conaral accured the nartiec that he
would be immediately available to them to help them
the parties, he would have welcomed a clear guidance by the Council on the basic points which had been the subject of much negotation with the parties during the

## Part II

## CONSIDERATION OF THE PROVISIONS OF ARTICLE 34 OF THE CHARTER


to be MIG's operated by UAR forces in Yemen and

ments by the representatives of the United States and the United Kinedom_in relation_to_alleged involvement of United States and

For texts of relevant statements, see:
1348th meeting (PV): United States, p. 11;

 tion to be carried out by the United Nations; and, subsequently, statement by the representative of India that, in view of the conflicting statements on whether the destroyer Elath was sunk
rol rexts on revevaili samenments, see, Syia, ibid.
1359م4
(Pueblo incident), statement by the representative of Ethiopia
the incident under consideration, it should take some agreed action to initiate an immediate investigation of that incident.
For text of the relevant statement, sec 1389th meeting (PV), pp. 8-10.

[^1] paras. 79 and 80 ; Yemen* paras. 4 and 5 .
1200th mantina. Dracidant_I I/fandpl_nara 2. New Zealand

At the same meeting, the representative of the United Arab Republic: denied the charges observing that
mainly to emphasize United Nations concern over the region and that in itself would certainly he a moderating

## Al he 1297 th meetine on 8 August. the redresentative


denied by others; and it remits to lact-inding, not to
aggression against the Yemen Arab Republic.
At the same meeting, the representative of New Zealand suggested that in the light of the denials of the charges made by the United Kingdom, the obvious step for the Council to take would be to arrange for an
"Let us ast the SecretarvaGeneral_o set in hand an

A week has gone by since the attack is said to have taken place. Further delay might be avoided by asking the

## occurred. . . ."

The representative of the Netherlands stated that his delegation would find it difficult to express any opinion on the alleged raid on Nuqub before a complete and impartial renertof the focts, hor hera ohtrined HP representative or New Zealana, adaing:
make avanavieto tie mentioers tie spectic thromation which they now lack. A decision by the Council along these lines would be in keening with the ideas which
disputes and ensuring the observance of international obligations $\qquad$ "

Provided with a report of such investigation, he added, the Council could then resume its debate on the question on a firmer ground.

The representative of Jordan, opposing the New Zealand pronosal stated:
 its task being that of establishing facts.

The representative of the Soviet Union opposed the New Zealand proposal and observed that, in the light of the facts, it was obvious that


lishing if it accepted the idea of sending an investigation
 been corroborated by evidence admissible under the
 whether an item of this kind should even have been inscribed on the agenda, it is all the more debatable whether an investigation team should be sent to the area on the hacis of the kind-of evidence that bas. heen
metmigs, memuang ane repiesemantie of me onited
$K$ inodam sinnorted the invectiontion nronoced hy Nep
experienced United Nations personnel, in order to
 in the Tetter dated 2 August 1966 from the Deputy
 Nations [S/7442], and to report to the Security Council as soon as possible."
In introducing his draft resolution, the representative

the incident reported by the United Kingdom seems to 11 on adeallate mensure to dicnol dauht and ovan if the conclustons reached were not concrete and ard
not elucidate all the facts of the case it would serve
or a frontier force, or any such operation. Two or 11 f

matter of days they would report to the Council..."

81 S/7456 1708th meeting nats 103

In a comment on the view that more time was needed to members sufficient time for consultations with a view to

 uch view confused the yerv limited, task of jpuestigation having met hrifflv th hear a statement hy one renresentacomaler He ctoted. Whon it mant at tho 120 mth effectively if at all unless it is set un with consent of as a result of the consultations. a consensus had been actons ranging from peace-observation missions to to conmoute to me lessenmg or tension in the anta amu

investigation by impartial observers." announced that he would "waive his right to call for a
At the suggestion of the remesentative of Niperia the vote" on his oronosal and acouiesce in the consensus


H


## PART III

## APPLICATION OF THE PROVISIONS OF ARTICLE 35 OF THE CHARTER

## NOTE

During the perigd under review, eleven questions

States not Members of the United Nations
ot a quéstion being submitred dy a non-member or une

United Nations.
security were brought to the attention of the Security Council, all by Members of the United Nations. The relevant data regarding the submission of these questions
namons, questions mat inad pieviousty veen menuued in the agenda: complaint by the Government of Cyprus, the situation in Southern Rhodesia and the Palestine question.

## Submission by Members of the United Nations

questions generally by means of a communication addressed to the President of the Security Council; in all instances covered during the period under review,
tion by the Security Council have been dealt with in accordance with rules 6-9 of the provisional rules of procedure; material relating to the application of these rules is contained in chapter II, parts II and III, of this Supplement.

During the period under review, there was one instance

The Council has not, in respect of any new question
period under review were designated by the submitting States as a situation. ${ }^{35}$ Seven questions were designated

TOI a quesmon miciunce in mic agcirua at am cammet period. ${ }^{\text {. }}$

Characterize the stuation at hand as an armed aggression. See Tabulation, section C, entry 11. See, further, chapter VIII, Pp. 168, 169.
${ }^{36}$ Tabulation, section $B$, entries 1-4.
y Tarlin

[^2]**Section A. Questions submitted by Members as displtes
r-r-

failed, and to which the Council should, in the light of its obligations under the Charter to maintain international peace and
jts... prestige to finding a prompt solution to it.'

> "in conformity with the decision
> of the Security Council in its resolution 217 (1965)". The approach of a second tanker to Beira "makes the situation of extreme urgency."

a For submission of the question of Southern Rhodesia as a threat to international peace, see tabulation entry 7.


[^3]Section C. Questions submittied by Members as threats to the peace, breaches of the peace or acts of aggression (continued)


Section C. Questions submitted by Members as threats to the peace, breaches of the peace or acts of aggression (continued)


# Section C. Questions submitted by Members as threats to the peace, breaches OF-THE PEACE OR ACTS OF AGGRESSION (continucd) 

United Arab Israel

None

"... a new and premeditated flagrant aggression" in which the Israel forces "started concentrated shelling" at the city of
". . . to consider the grave situation resulting from the Israel acts of aggression" with a view to "taking prompt action

S/8207, OR, 22nd yr. Suppl. for Oct.-Dec 1967. pp. 191-192
violation of the cease-fire order."
". . . a new act of aggression perpetrated by the armed forces of the
with the relevant articles of the United Nations Charter."
. . . to deal with the open aggression and the violations of the cease-fire resolutions hy the United Arab Republic."

S/8208, $O R$, 22nd yr. Suppl. for Oct.-Dec.
((ii) letter of 24 October 1967 (Complaint by Israel))

United Arab
Republic

None
$\square$

[^4]
 A Acting Permanent Representative of Isracl addressed to the President of the Security Council (ibid., p. 236 ); Letter dated 8 September 1968 from the Permanent Representative of Israel addressed to the President of the Security Council (S/8805, ibid., pp. 240, 241); Letter dated 8 September 1968 from the Permanent Representative of the United Arab Republic addressed to the President of the Security Council (S/8806, ibid., PP. 241, 242 ); Letter dated 17 September 1968 addressed to the President of the Security Council by the representatives of Pakistan and Senegal (S/8819, ibid., p. 251); Letter dated 1 November 1968 from the Permanent Representative of the United Arab Republic addressed to the President of the Security Council


Section C. Questions submitted by Members as threats to the peace, breaches of the peace or acts of aggression (continued)

|  |  |  | $\begin{aligned} & \text { Aricles } \\ & \text { invoked } \\ & \text { in letter } \end{aligned}$ | Description of quertion | Action regutrod of in |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 10. Complaint by the United States (Pueblo incident) | United States | North Korea | None | "North Korean action against a United States naval vessel [USS Pueblol on the high seas, and the <br>  | ". . . to consider the grave threat to peace..." | S/8360, OR, 23rd yr., Suppl. for Jan.-March 1968, p. 140 |
|  |  |  |  | Korea" which had created a "situation of ... gravity and danger". |  |  |
| 11. Complaint by Haiti (letter of 21 May 1968) | Haiti |  | 39,99 | "Armed aggression" against the Republic of Haiti. | To take "appropriate measures. . . in accordance with Article 39 of the Charter" to reduce the prevailing state of tension. | S/8593, OR, 23rd yr., Suppl. for April-June 1968, pp. 168-169 |

## Part IV

## CONSIDERATION OF THE PROVISIONS OF ARTICLES 36-38 and of Chapter vi in general

by the Government of Cyprus (Case 5), is illustrative of proceedings leading to the adoption of such resolutions
welcomed the broadened mandate of his Special Representative and had assured him of their co-operation to
of pacific settlement, to which it often referred in its
adopted subsequent to resolution 220 (1966) of 16 March

Visions requesting the parties concermed to act wint me utmost restraint and to make determined efforts with

## as provided for in that resolution. ${ }^{48}$

A number of other decisions adopted during the period under review also related, in varying degrees, to the responsibility of the Council in the field of pacific

## demonstrated.

ronsideration of the remort af the_Secretark-fieneral.

## Nigeria, Uganda and Uruguay submitted a draft resolu-

10110WS.

## "The Security Council,

"...
"2. Urges the parties concerned to act with the utmost restraint and to make determined efforts with
me Amayyical tavie or measures or cnapter viri or tirs Supplement.
By reason of the unity of the provisions of Chapter VI of the Charter, reference should also be made to material gathered in other parts of this chapter of the Supplement.


[^5]tina, paras. 59,60; Cyprus, para. 98; Japan, paras. 61, 62; Netherlands, para. 74; New Zealand, paras. 70, 71 ; United Kingdom, paras. 45, 50, 51; United States, para. 80; Uruguay, paras. 89, 90.
${ }^{45}$ S/7180, OR. 21 st vr. Suppl. for Jan.-March 1966, pp. 191,
shri9t, tora., pp. 204-235. ror televant pars or tie teport, sce paras. 138, 143 and 148.
${ }^{47}$ S/7205, adopted without change as resolution 220 (1966).
${ }^{4}$ The objectives of the Security Council, including pacific settlement through the good offices of the Secretary-General and a Mediator had been set out in resolutions 186 (1964) of 4 March, 187 (1964) of 13 March, 192 (1964) of 20 June, 193 (1964) of 18 December 1964, 201 (1965) of 19 March, 206 (1965) of 15 June, 207 (1965) of 10 August and 219 (1965) of 17 December 1965, a-
"3. Extends once more the stationing in Cyprus of He also stated that he fully supported the views of the

the draft, which was the result of consultations that had
by so doing, to facilitate and accelerate a settlement . . .".

the cause of the solution of the Cyprus question.
At the 1275th meeting on 16 March 1966, a number of renresentativec who cnake follawincthe adantion of the
"I should like also to stress our view that the international community has every right to expect all parties concerned to co-operate faithfully and dili-
keeping the peace, but to the peaceful settlement of the basic dispute. We welcome every step taken in that dirantion read enaciolls wa racanth-welanmed the
recently given an enlarged mandate to his . . . Special Representative in Cyprus to employ his good offices and to make such annroaches as mav he nroductive
to ins spectar nepresemtave... rite ract hat the Governments of Cyprus, Greece and Turkey promptly assured the Secretary-General that they will co-operate
potential for the restoration of peace and order."
The representatives of Argentina, Cyprus, the Nether-
augury for his extended responsibility and purpose." promote peaceful settlement of the question of Cyprus.


[^0]:    ${ }^{3}$ In connexion with the situation in the Middle East:
    

[^1]:    ${ }^{30}$ For texts of relevant statements, see:
    1296th meeting: UAR,* paras. 35, 36 and 43; United Kingdom, paras. 5-8 and is;

[^2]:    ${ }^{11}$ In one instance, in connexion with the situation in the Middle East, a non-Council member raised objections to the phrasing of the agenda adopted at a meeting, calling attention to an earlier phrasing used by the Council, although the Council did not rule phrasing used by the Council, altong

[^3]:    - For submission of the question as a situation, see tabulation section B, entry 2 .

[^4]:    1968 from the permanent Redresentative of Jordan, addressed to the President ol the Security Councll (S/8484, OR, 23rd yr. Sunol. for Jan-March 1068 nn 278 270). I etter dotad i

[^5]:    42 For general criteria for entries under this part, see Repertoire of the Practice of the Security Council 1946-1951, Pp. 296 and 410.
    ${ }^{43}$ See resolutions 222 (1966) of 16 June 1966, para. 2; 231 (1966) of 15 December 1966, para. 2; 238 (1967) of 19 June 1967, para. 2; 244 (1967) of 22 December 1967, paras. 4 and 5; 247 (1968) of 18 March 1968, para. 2; and 254 (1968) of 18 June 1968, para. 2. For proceedings and resolutions (242 (1967) and 259 (1968)),

