## CONTENTS

Page
Introductory note ..... 227
Part 1. Consideration of the provisions of Article 1, paraoraph 2, of the Chartir Noto ..... 227
Part II. Considrration of the provisions of Article 2 of the Chartra
 ! ..... 272
afr Article?
Note238
Part IV. Consmeration of the provisuons of Article 25 of the Chartgr Note ..... 238
Part V. Constorration of the provistons of Chapter Vill of the Charter
Note ..... 239
**Part VI. Considiration of the provisions of Chapter XII of the Charter . ..... 242
 ..... 2A2
**Part VIII. Consideration of the provisions of Chapter XVII of the Charter . ..... 242

## INTRODUCTORY NOTE

Chapter XII covers the consideration by the Security Council of Articles of the Charter not dealt with in the preceding chapters. ${ }^{1}$

## Part I

## OF THE CHARTER

## Article 1

"1. ...
"2. To develop friendly relations among nations based on respect for the principle of equal rights and self-determination of peoples, and to take other

## NOTE

Security Council referred ${ }^{2}$ to General Assembly resolution 1514 (XV) of 14 December $1960^{3}$ and reaffirmed

in Article 1, paragraph 2, was however, implicitly invoked in Security Council resolutions 232 (1966) of 16 Decemher 1066 and 252 ( 1968 ) of 29 Mav 1968 regardino the
${ }^{1}$ Resolution 232 (1966), operative paragraph 4; resolution 253

[^0]
## Part II

## A. Article 2, paragraph 4, of the Charter

"All Members shall refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state, or in any other manner inconsistent with the Purposes of the United Nations."

NOTE
During the period under review, no resolutions were
resolutions ${ }^{6}$ in which these principles were cited, three ${ }^{7}$
paragraph 4, was explicitly invoked. Principles derived
change as resolution $242^{\circ}(1967) ; S / 8253,1381$ st meeting (PV),

[^1]were not pressed to the vote; one ${ }^{8}$ failed of adoption;世nd, iwe-s were adepted by the Seeurity-Councit. In two ${ }^{10}$ of the six instances, there was an explicit reference to Article 2 of the Charter. In_all_instances except one which is treated below, ${ }^{12}$ no constitutional issue was raised in the relevant Council debate that could be considered to have a bearing on the provisions of Article 2, paragraph 4. In five instances reference was made to the
in international relations against the territorial integrity

dence or every state. in three ${ }^{-0}$ or these inve instances, as well as in another instance, ${ }^{15}$ the principle of inadmis-
sponsored by Mali: voted upon and not adopted on Jhugust 1966
[Note: During the discussion, it was maintained that ropeicelo-er retaliatery meeoure of a militery-mature were contrary to the provisions of Article 2, paragraph 4, of the Charter, the Israel-Syrian General Armistice Agreement, and the resolutions of the Security Council
 or mintary acuon. Uninateral resort to mintary rorce, could not, whatever might have been the provocation, be

At the 1288th meeting on 25 July 1966, the represen-
 mitifn hic crap neniast the mankhourinn hrahestatas
nes or otict states occupien as a result or inmitary conflict. ${ }^{17}$ Obiections were raised to the annlicability of
letter of 14 July $1966^{26}$ to the President of the Council in
that there was a distinction between demarcation lines which meant the maintenance of reciprocal territorial elaims, and boundaries which implied thein motual and final renunciation. ${ }^{18-24}$ There was no constitutional discussion thereon.

## are dealt with in this section.

Case 1. ${ }^{25}$ The Palestine question: In connexion with the joint draft resolution submitted by Jordan and co-
int arat retict that anter the mictuent at rimazar, praines of the Israel Air Force had been ordered to take strictly limited artinn regarded as apnonciate noder..the rircumstances. The action had been taken reluctantly after Israel had become convinced that all its efforts through

At the same meeting, the representative or the USSR referred to the provision in the Charter that all Members of the Organization must refrain in their international
lar para. 2.

5/0227, oper. para. 1 (II),5/8229, oper. para, 1; resolution 242 (1967), oper. para. 1 (ii); $S / 8253$, oper. para. 3 (a); $S / 8761$ and Add - nconm

${ }^{15}$ Resolution 252 (1968), preamb. para. 6.
${ }^{16}$ See 1373rd-1382nd meetings, in connexion with the situation in the Middile-Fast (II)

of 9 April 1964, the Security Council had condemned


Charter
At the 1289th meeting on 26 July 1966, the represen-


120oin mecting: tsraeı, paras. 129, 15/; Syria," paras. 84-8/, 89-90, 92, 98; USSR, paras. 198-200, 212;
1289th meeting: Iraq, ${ }^{*}$ paras. 4-5, 30; Jordan, paras. 33, 49, 58 ;
1291st meeting: France, paras. 35-41; United Kingdom, paras. 24-25, 27-29; United States, paras. 9-10, 13-14, 16;
21. 27-28, 30; Jordan, paras. 35, 39, 32; New Zealand, paras. 8186 ;

1293rd meeting: China, paras. 63, 65; Netherlands, paras. 11 , 19, 20; Nigeria, paras. 22-23; Uruguay, para. 47;

1294th meeting: Uganda, paras. 5,10 ;
1295th meeting: Bulgaria, paras. 4, 11; Japan, para. 30. Jordan, para. 55; USSK, para. 68.

## Isracl.

At the same meeting, the representative of the United States stated that his Government considered it deplorable

[^2] its neighbours was contrary to the Charter which stipu-
 in their international relations from the threat or use of force". That doctrine was also in contradiction with the
be considered mitigated. It was obvious, however, that armed renrisals could not in any circumstences be recognized as a lawful instrument in international relations and that the illegal use of force constituted a viola-

claiming to apply the theory of retaliation, for the acts of unknown origin and the air attack undertaken against the entire border region of a neighbouring country were not comparable.
The representative of Jordan introduced, ${ }^{28}$ on behalf of the delegations of Mali and Jordan, a draft resolution wharohy tho Canuritw Coumil would inear dian (1) -
were international organs empowered to intervene in the case of acts such as those which provoked the reaction of 14 July.

The representative of China stated that whatever might have been the provocation, the use of military means in the circumstances as a means of retaliation had to be looked unon hy the Council with serious concern The

## Nations Charter.

At the 1294th meeting on 2 August 1966, the representativerf Lignada notad that the Chartar reovided aningt

Syrian Arab Republic, and that it took the grave form of an air attack where napalm bombs in particular were


Charter of the United Nations; (3) reaffirm resolutions 111 (1956) and 171 (1962), and deplore the resumption by

be no justification, moral or legal, for aerial bombings of a neighbouring territory in peace-time; all signatories


(5) reiterate its call on Israel to comply with its obligations under the Charter in default of which the Council would have to consider what further measures should be invoked.
 to the aerial attack, the primacy of the injunction contained in the General Armistice Agreement, as in the
 of the United Nations, all Member States were absolutely duty bound to refrain from the threat or use of force against the territorial integrity or political independence مfonu-Stato Noitbor the Chartor nor thatarme of tha of a people's war of liberation.
The representative of Argentina stated that armed retaliation should not become an accepted form of international conduct. He stressed the need for the parties involved to co-operate and make the fullest possible use of those United Nations bodies at their disposal.
 tative of Uruguay expressed agreement with other mem-

[^3]At the 1295th meeting on 3 August 1966, the representative of Bulgaria stated that the attack launched on 14 July 1966, on the orders of the Government of Israel, against the border area of Syria constituted an aggravated, organized and premeditated act of aggrosion. it called for condemnation by the Security Council. Otherwise, the attitude of the Council might be interpreted as

## 2.

by Jordan and Mali was voted upon and was not adopted. The vote was 6 votes in favour, none against, with 9 abstentions. ${ }^{29}$
the United States: not pressed to the vote on 4 Novem-
${ }^{29} 1295$ th meeting, para. 76.
${ }^{30}$ For texts of relevant statements, see:
1307th mecting: France, paras. 100-101; Israel, paras. 34, 37,
38, 51-53; New Zealand, para. 134; Syria,* para. 66; United Kinguom, paras. Ios-100.

1308th meeting: Israel,* paras. 185, 192-195; Netherlands,
IJ0yn meenng. Uganaa, para. 173,
1312th meeting: Japan. para. 17;
1317th meeting: Syria, ${ }^{*}$ para. 16 ;
ber 1966; and with the draft resolution jointly submitted by Argentina, Japan, Netherlands, New Zealand, Nigeria and Uganda: voted upon and failed of adoption on 4 November 1966
[Note: During the discussion, it was maintained that Syria was responsible for acts of violence perpetrated by
territory under control of that Party." He noted also that another general guideline could be found in General Assembly resolution 2131 (XX), ${ }^{32}$ which, among other things, contained the provision that no State should organize, assist, foment, finance, incite or tolerate subversive, terrorist or armed activities directed towards the yiolent, overthrow of the rexime of another State or
violence against Israel was contrary to Syria's general paragraph 4, its specific commitments under the 1949 Armistice Agreement, and the provisions contained in the General Assembly resolution 2131 (XX) of 21 Decem-

Agreements, and the provisions of resolution 2131 (XX),
 eacn otners s territory, to aostan ifom me mimeat oi use on force and from giving support to any terrorist activities. Subsequently, at the 1310 th meeting on 28 Octo-

Palestine and for the activities of Palestinian organiza-

## clation and over which it had no authority.]

At the 1307th meeting on 14/15 October 1966, the representative of Israel,* having referred to statements

did not regard itself as responsible for the activities of guerilla groups could not be sustained and that the obligation to refrain from the threat or use of force against the territorial integrity or political independence of any State was "absolute" and "unreserved", stated that this obligation applied to Syria in its relations to Isracl.
cil, and stated that the Syrian Government rejected the Israel contention that the activities of the El-Assefa organization had been planned, organized, equipped or
+19
the Council.
The representative of the United Kingdom, having

Kingdom and the United States, ${ }^{34}$ under which the Secu-
of Syria to fuini its obigations by taking all measures to prevent the use of its territory as a base of operation for acts constituting a violation of the General Armistice Agreement and call for strict adherence to Article III
ment providing that no warlike act or act of hostility shall be conducted from the territory of one of the parties against other parties.

At the 1316th meeting on 3 November 1966, a draft resolution, jointly sponsored by Argentina, Japan, Netherlands, New Zealand, Nigeria and Uganda, was introduced by the representative of Uganda. ${ }^{35}$ Under

measures for preventing incidents that constituted a violation of the General Armistice Agreement.

At the 1319th meeting on 4 November 1966, the sixPownradact meabivion oucmotod upen and cailod of
two-Power draft resolution did not press it to the vote. ${ }^{37}$ Case 3. ${ }^{38}$ The Palestine question: In connexion with
it had to be the duty of any Government to prevent or oppose by all means at its disposal the use of its territory for the mounting of any activity the aim of which was
" S/7568, OR, $215 t$ yr., Suppl. for Oct.-Dec. 1966, Pp. 38-39; 1310th meeting: para. 5.
${ }^{25} \mathrm{~S} / 7575 /$ Rev.1, OR. 21st yr. Suppl. for Oct.-Dec. 1966, p. 69;
of the Charter, undertaken the obligation to refrain from the threat or use of force against the territorial integrity


28-29, 34; United Kingdom, paras. 79-80, 82; United States, paras. 89-91, 97; Secretary-General, paras. 6-12;
1321st meeting: France, paras. 3, 4; Jordan, para. 31; USSR,

 "No warlike act or act of hostility shall be conducted

1323rd meeting: China, paras. 15-18; Israel,* para. 51 ; Jordan, para. 59; Netherlands, paras. 5-9;
1324th meeting: Israel.* paras. 90-92; Jordan, paras. 30-31;
[Note: During the discussion, it was maintained that
 against Jordan on 13 November 1966, constituted a
 condonte oy the securty Councir, nor courd it oe

consequences of which had far surpassed the cumulative M14-f
the frontiers of Israel, could not be justified, explained awown erouced bu the incidentc which had-arecerfer-it and In whicn the Govemment or Jordan nad not

uand, it was contenote unat me innoamemai cause on Arab-Israel tension lay in threats against the territorial integrity and pmlitical independence of Israel by the neighbouring States in standing violation of the United

At the 1321st meeting on 16 November 1966, the representative of France stated that all reprisal operations and so-called punitive actions were always out of proportion to the incidents which might have given rise to
coon prace.]
At the 1320th meeting on 16 November 1966, the

action which constituted a violation of the Charter of the United Nations and of the General Armistice Agree-
sunnort of tanks amoured yehicles beayy weanons
informed the Security Council of the incident of 13 November which, in his view, constituted a deliberate act of aggression by Israel against Jordan.
 ments, Arab Governments proclaimed that they did not accept the political independence or territorial integrity
and political independence of any state. Recailing security Council resolutions 111 (1956) of 19 January 1956, 171 (1962) of 9 April 1962 and 188 (1964) of 9 April 1964,

Charter but also many resolutions of the Security Council, which had repeatedly pointed out in specific terms that


Jordan had failed to fulfil its obligation to prevent any if I : been blown up by a mine in the border area adjacent to Jordan and it was evident that the perpetrators had come from and returned to certain villages on the Jordan side of the border. Furthermore, the Government of Israel had had reason to believe that this incident was the first in a "fresh series of attacks" planned to take place in the locality; it had decided to carry out a limited local action
carried out by a mobile task force, including tanks, had been undertaken most reluctantly, and only as a last revart after olono neriod of forbsarance
porary international law, and with the elementary stan-
their foreign policy.
At the 1322nd meeting on 16 November 1966, the representative of Argentina stated that reprisals, especially armed reprisals, were acts in violation of the norms of international law and the United Nations Charter which allowed the use of force only in cases of legitimate self-defence or in fulfilment of collective measures called
disproportionate to the reason which, according to Israel, had provoked it.

Tho manmocontatimenf Now Zonlond mointoined thot
there was no justmcation whatsoever ror the cancurated, admitted and wholly disproportionate act of military reprisal committed by Israel against Jordan on 13 Novem-

plained were unlawful acts of aggression falling within Security Council; ${ }^{43}$ and with the draft resolution sub-

At the same meeting, the representative of Nigeria
Nigeria which included the following provisions:
"The Security Council,
 while they were not to be condoned, the so-called acts and could not be equated with Israel's military action which was out of proportion with the events alleged to
"Having noted the information provided by the Secretary-General concerning this military action in H-T
tative or joruan, having lecantu hrat uit uovermincit of Jordan had informed the Security Council ${ }^{44}$ of a

"Recalling the repeated resolutions of the Security
 across me demarcation me, and not overiooxing past

"2. Censures Israel for this large-scale military action in violation of the United Nations Charter and of the General Armistice Agrement between Israel and Jordan;
acts, the representative of Jordan* asked the Security

cnarter and ine adove-cited councos resomumon oy

repeated, the Security Council will have to consider

The representative of Israel * stated that he had informed ${ }^{45}$ the Security Council of the hostile acts being perpetrated from Jordanian territory and directed against Israel, which had reached a climax within recent weeks
ssader anso quowe passages num a statement by the D:-1 Ni-H


At the same meeting, the dratt resolution submitted
 Case 4. ${ }^{42}$ Situation in the Middele East (II): In conCase 4. 4. Situation in the Mibdee East (II): In con-
dangers, and that it would continue to abide by the ceaseJoruan snould aiso respect me cease-nire agrementiond noted that the cease-fire obliged not only the abstention from any military activities by regular armies hut also
of those States which had agreed to the cease-fire
the representative of the United States observed that the rule which should guide the parties in all these situations was contained in Security Council resolufing $56,(1948)$ of 19 A 1 gly 1948 in whigh it had heen
means at its disposal to prevent action violating the truce
or who were in territory under its control; further, no
p. 26; Paraguay, p. 22; United Arab Republic, pp. 7, 12-13; United Kingdom, p. 3;
 Syria,* pp. 17, 26;
1405 th mecting (PV): Iraq.* pp. 27, 28-30, 31; Israel,* Pp. 4850; Morocco* P. 57; 1406th meeting (PV): Israel,* Pp. 3-5, 7; Jordan,* P. 22;
 p. 27; Denmark, pp. 29-30; France, p. 40; rungary, pp. 42. 4J-

${ }^{43}$ S/8498, OR, 23rd yr., Suppl. for Jan.-March 1968, p. 288. See 1407th meeting (PV): Pakistan, pp. 31, 32, 33-35.

${ }^{11}$ 1328th mecting: para. 35; resolution 228 (1966).
42 For texts of the relevant statements, see:
1401st mecting (PV): Israel,* PP. 23-25, 27, 32-35; Jordan,* pp. 6, 13-16;
pp. 41, 46, 47; Morocco** p. 67; Pakistan, pp. 18-20, 21; USSR,
${ }^{64} \mathrm{~S} / 8470$ and $6 / 8475$ OR 23rd-ur Sunnl_far tan-March 1868
party was permitted to violate the truce on the ground that it was undertaking reprisals or retaliation against the other narty. These nrincinles were annlicable to the
condemn the new act of armed aggression on the part of Israel against Jordan in the most categorical fashion.

The renresentative of Hunoary noting that the Security
and Jordan had pledged to observe.
[211


Israel against Jordan, held that Israel depicted the selt-

from all acts of aggression in the name of retaliatory Notion-thonthencatertor the Icrnicnction-bod
 he stated that the so-called terrorist activities among the population of the territories occupied by Israel subsequent to the hoctilities of Iune 1967 were hut a manifectation
invaders was lawiul and in füll contormity with the
Charter The renrecentative of Israel in his statement
Charter expressly forbade.
The representative of the United Arab Republic* maintainad that Ioment had anomenoin racortad tomilitont

## hit ranged the doctunf of the righ trarisals as

occupied territories.
The representative of France stated that the fact that which had given the order for it. Noung that the laea of reprisals had been condemned by the United Nations and the Charter, he pointed out that his Government had remeatedly stressed that the so-called acts of terrorism
 Jordan the so-called terrorist activities emanating from that country, it was the continued occupation by Israel
speak or necessary measures for une secunty or me temptory and population under the jurisdiction of Israel because jurisdiction established by occupation could not be recognized. The Security Council was duty-bound to of the Israel forces and had to call for the withdrawal of those forces from the territories they occupied.

The representative of the USSR contended that the
previous Security Council aecisions. Fe reatrea to me Security Council resolution 228 (1966) of November 1966 by which the Council had censured Israel for its action and had emphasized to Israel that if actions of military
to consider further and more effective steps as envisaged in the Charter. Israel had repeated such an act and it was up to the Security Council to discharge its responsi-
vast in scale and part of the military aggressions by Israel. The persistence by Israel in occupying the Arab territories constituted in itself continued aggression against the Arab countries and a violation of the United Nations Charter ind Socuritu Council recolutions Perent stono
of military reprisals.
The representative of China expressed the view that no Government, even under extreme provocation, was justified in taking the law into its own hands. The mass

territories of Arab States for the purpose of consolidating the results of aggression, which was in flagrant violation of the spirit and letter of the United Nations Charter.

atuemping to justiry its aggression ano its nagrant viouation of the Security Council decisions by allegations that the attack on Jordan was a reprisal measure, recalled that the Security Council had on four occasions-in January 1956, in April 1962, in April 1964, and in Novemher 10h6-in the most catevorical fashion condemned
themselves to the principles of the Charter which called upon all Member States to settle their differences by peaceful means and to refrain from the threat or use of

## pendence or any state.

At the 1405th meeting on 22 March 1968, the representative of Iraq * stated that Israel action of 21 March 1968 was not a spontaneous reaction to provocation but a carefully prepared military operation with specific and
draft resolution ${ }^{47}$ the text of which read, inter alia, as follows:
"The Security Council, ". . .
"Observing that the military action by the armed forces of Israel on the territory of Iordan was of a large-scale and carefully planned nature;
"...
"2. Condemns the military action launched by Israel in flagrant violation of the United Nations Charter and the cease-fire resolutions;

Charter in response to continued acts of aggression by Israel.

The representative of Israel * stated that warfare against Israel from Jordanian territory was being conducted by two methods: terror raids and armed attacks from military positions directed primarily against oruari tay ura occomit theniminol hraformotimy
aircraft had taken action against, and destroyed, the terror bases in Jordan from which these attacks against Israel emanated.

At the 1435th meeting on 6 August 1968, the representative of the United Arab Republic stated that a
would have to consider further and more effective

## repetition of such acts;

". . ."
The draft resolution was put to the vote and adopted unanimpusly ${ }^{\text {48 }}$
CASE $3 .{ }^{*}$ IHE STIUAIION IN IHE MIIDDLE EAST (II). II connexion with the letter dated 5 August $1968{ }^{50}$ from the representative of Jordan and the letter dated 5 August $1968{ }^{\text {b1 }}$ from the representative of Israel; and with a draft resolution based upon the consensus among the members of the Security Council: voted
devote its altention. Recaling the provisions of resolu-
liation and massive reprisals, the representative of the United Arab Republic held that the Security Council should consider adopting "further and more effective


## repention or such acts .

The representative of Pakistan held that to equate the small, sporadic and spontaneous acts of resistance of the people of territories occupied by Israel with the planned and large-scale military actions of the armed forces of Israel would be to ionore the disnarity of magnitude and
[Note: In the course of the discussion, it was main-
the perpeurator of an aggression equal to that of the
violation of the Charter and resolutions of the Security Council.]

At the 1434th meeting on 5 August 1968, the representative of Jordan,* having recalled that the Security
Cowncil hod manv timocomobacired_toIcroal that antino
had to determine once and for all that the activities of the so-called infiltrators could not be equated with those of the armed forces of Israel. Noting that the Council had condemned acts of military reprisal as flagrant violations of the United Nations Charter and the cease.
incumbent upon the Security Council to take more effective measures as envisaged in Chapter VII of the

67 Adanted without chanae ac recolution 248 (1069)
the repention or sucn acts.
The representative of Hungary held that the so-called terror raids and sabotage actions were direct consequences of occupation, that there could not be aggression on behalf of the indigenous population against the occupying

Pp. 28-30, J1, 42; Jorcann, Pp. 12, 22, 23-25; USSR, Pp. 00, 71;
United Kingdom, Pp. 77-80; United States, p. 72 :
UAK, PP. $1,8-10,12 ;$
1436th meeting (PV): Hungary, p. 61; Iraq,* pp. 52, 53-55, 56; Senegal, pp. 63-65, 66;
courb, in oruet io derentu amu protect insen, responio, immediately and in the same location where the aggression
tionate means in keeping with those that were used by the aggressor. The incidents of 4 June and 4 August 1968

[^4]At the 1437 th meeting on 9 August 1968, the representative of China observed that the attack launched by
the censure of the Security Council.

16 August 1968, the President accounced that, as a result of consultations, a draft resolution had emerged reflecting the views of the members of the Security
that the armed intervention against. and occupation of
Treaty, without the knowledge and against the will of the Government of that country, constituted an act of use of force in violation of, inter alia, Article 2(4) of the Lmination Ch
". . .
"Recalling its previous resolution 248 (1968) condemning the military action launched by Israel in Alogrontmindation of tho Initad Notionc Chortar and the cease-fire resolutions and deploring all violent


## ". . .

saxaz
on Jordanian territory were of a large-scale and carefully planned nature in violation of resolution 248
to the socialist system in Czechoslovakia and the attendant threat to the collective security of all socialist countries, the Governments of the five socialist States had acted, in response to an appeal from the "lawful
 with the right of States to self-defence, individually and
the Charter of the United Nations according to which usple dafagoc fenarytonod collantiva could not bointar preted as interference; further, the measures taken by the socialist countries were not directed against the

camot oe tomerated anu mat time councti wound have to consider further and more effective steps as envisaged in the Charter to ensure against renetition of such
same date addressed to the President of the Security Council ${ }^{\text {be }}$ in which he had conveyed the objections of

Unis of me socianst counmies nad entered me tenmony
"4. Condemns the further military attacks launched Charter and resolution 248 (1968) and warns that if such attacks were to be repeated the Council would duly take account of the failure to comply with the
ments for assistance, including assistance in the form of domestic reaction to the socialist social order and the constitutional State system of Czechoslovakia. The Governments concerned had decided to meet the request
 representatives of Canada, Denmark, France, Paraguay, the United Kingdom and the United States

[^5]threat to security was eliminated and the lawful authorities found that the presence of those units was no longer necessary: attempts to present the actions of the Soviet couru not amer menr peacerur mintitions or amminit ane right of the socialist countries to individual and collective

 93-95; France, pp. 89-90, 91 ; Paraguay, p. 52; USSR, Pp. 2, 3-5, $6-10,16,32,36,41,42,48-50,101,107,112,116,117$; United
obligations, and the Soviet Government called upon all
States to observe the principles of respect for sovereignty

1443rd meeting (PV): Algeria, P. 156; Czcchoslovakia,* Pp. 6, 8-10; Poland, p. 27; Senegal, pp. 11, 12; USSR, pp. 98-100;

1445th meeting (PV): Czechoslovakia, 4 Pp, 96, 101, 107, 108-
110; Pakistan, p. 112; President (Brazil), pp. 122, 123;
bs S/8758, OR, 23rd yr., Suppl. for July-Sept. 1968, p. 136.

[^6]roreign amies had without warning invaded a Member State of the United Nations and that the Security Council had a responsibility to seize itself of this question, to condemn this gross violation of the Charter and to call on the Soxiet. Inion_and its allies for impediate with-

## bly resolution 2131 ( $\mathbf{N X}$ ).

The representative of the USSR quoted the text of an appeal to allied States from the "lawful legitimate authorities in Czechoslovakia-a group of members of the

containing a Declaration on the Inadmissibility of Inter-
won or Ineir madepenaence and soverelgnty, stated mat thointantina

Union and certain of their allies that the situation could only be rectified if they desisted immediately from inter-
irom Czecnosiovakia as soon as the existing tireat to that the measures taken were not directed against any

Czechoslovakia or anv other country and that they were
collective self-derence and the provisions of the United Nations Charter.
iorces in Czecmosiovana stoud conuemmed oy me Unied Nations Charter, maintained that the Security Council must call upon the USSR to withdraw the Warsaw Pact forces from Czechoslovakia and to respect the sovereignty of an independent Member nation of the United Nations.

The representative of Denmark observed that the inva-

## lution 2131 (XX).

The representative of Denmark introduced, on behalf of the delegations of Brazil, Canada, Denmark, France, Paraguay, the United Kingdom and the United States, a draft resolution ${ }^{68}$ under which:
"The Security Conncil

clearly a matter which was international in character.
appeal of the Czechoslovak Socialist Republic to the socialist States had been motivated by the threat to the socialist system on the part of counter-revolutionary forces in alliance with external forces hostile to socialism, contended that the decision of the socialist countries to give assistance to Czechoslovakia was consonant with Article 51 of the United Nations Charter which allowed States to take collective and invividual measures of self-
urum or tie centrar commmtee or tir commanist Party of Czechoslovakia, troops of the Soviet Union
their country without the knowledge and against the wishes of the Czechoslovak Government,
"Considering that the action taken by the Government of the Union of Soviet Socialist Republics and other members of the Warsaw Pact in invading the Czechoslovak Socialist Republic is a violation of the United Nations Charter and, in particular, of the principle that all Members shall refrain in their inter-

After the adoption of the agenda, the representative of Czechoslovakia * read several messages from the Minister of Foreign Affairs containing the texts of declarations by various constitutional authorities in Czechosloyakia which stated that on 20 August 1968 . the troons
against the territorial integrity or political independence of any State,
"Gravely concerned also by risks of violence and reprisals as well as by threats to individual liberty and human rights which cannot fail_toresult from imnosed

Czechoslovakia without the knowledge or consent of the constitutional organs of the State and requested immediate withdrawal of the armed forces of the five States of the Warsaw Treaty and respect for the State sovereignty of Czechoslovakia.

The representative of Denmark, referring to the asserThe the the JICCD it olline bul intoment
"1. Affirms that the sovereignty, political independence and territorial integrity of the Czechoslovak Socialist Republic must be fully respected;
"2. Condemns the armed intervention of the Union of Soviet Socialist Republics and other members of the Warsaw Pact in the internal affairs of the Czecho-
no action of violence or reprisal that could result in further suffering or loss of life, forthwith to withdraw their forces, and to cease all other forms of intervention in Czechoslovakia's internal affairs;
". . .".
The renresentative of the United States stated that

2 against, and 3 abstentions, one negative vote being that of a permanent member. ${ }^{\text {se }}$

At the 1444th meeting on 23 August 1968, the representative of Yugoslavia * communicated to the Security Council the text of a statement issued by his Government on 22 August 1968 concerning the situation in Czechoslo-
irom the tireat or use or rorce agamst the temrional integrity or political independence of any State.

The rencecentativa of Brazil_seferrino,

Nations, the obligations under the Charter prevailed, and one of those obligations was the respect for the freedom, territorial integrity and sovereignty of all States. The action taken by the Warsaw Pact Powers not only went beyond the Charter but clearly violated it.

At-tho 1442-d
sentative of Czecnosiovakia, naving stated inat ine
that the occupation of Czechoslovakia by the foreign
termination of the occupation, the withdrawal of all
soctamst ncpuonc amu tic iun resmeution on tic sorct-
constituted a gross violation of the sovereignty and territorial integrity of an independent country, as well internal affairs of other States, the representative noted that similar or identical interpretation of the provisions of the Charter regarding the right to collective or socalled legitimate self-defence had in the past been used as a pretext for foreign interventions in the internal affairs of other countries and had given rise to iustified
could self-defence, separate and collective, be interpreted as an act of interference. The acts of the socialist countries were not directed against the political independance or the territorial integrity of Czechoslovakia and, therefore, did not fall within the purview of the prohibitions
要
or for the fulfilment of obligations arising from the joint
natr not oeen a danger on mintary aggression mom aboroad at the time of the occupation. Furthermore, arguments about the alleged danger of counter-revolution were juridically not valid. The foreign troops, even if they came from friendly countries, should leave Czechoslovakia without delav and the sovereionty of that country should
were to act.

failed of adoption. There were 10 votes in favour, so 1443rd meeting (PV), pp. 163-165.
B. Article 2, paragraph 6, of the Charter
"The Organization shall ensure that states which are not Members of the United Nations act in accordance with these Principles so far as may be necessary for the maintenance of international peace and security."

NOTE
sions, the Security Council adopted resolutions in which


[^7]1332nd meeting: Argentina, para. 59
1333 rd meeting: Japan, para. 46; United States, para. 23 ;
reference was made to the provisions of Article 2, para- relevant debates.
graph $6,{ }^{\text {a }}$-although no constitutional issue arose in the
resolution 232 (1966), operative paragraph 7, and resolution 253
01 Sea,in connovion writh tha eitagtion in Southern Phodecig

Chapters VI, VII, VIII and XII.
" 3 . The Security Council shall submit annual and, when necessary, special reports to the General Assembly for its consideration."

## NOTE

On one occasion, ${ }^{62}$ however, Article 24 has been invoked

Security Council. That Article has not been invoked in

peace and securty which the Securty Council constoered,
6s In connexion with the situation in the Middle East (I), see

## Part IV

## CONSIDERATION OF THE PROVISIONS OF ARTICLE 25 OF THE CHARTER

## Article 25

of the Security Council in accordance with the present Charter."

During the period under review, two resolutions os occurred.

of the Charter was explicitly invoked. While references

as See, in connexion with the situation in Southern Rhodesia,
see, in commexion win tre situanion in soumern Rnouesta resolution 232 (1966), of 16 December 1966, oper. para. 6; and resolution 253 (1968) of 29 May 1968, preamb. para. 5 and oper. paras. 11, 12.
preamb. para. 6; S/6s 4, or, LSra yr., suppl. for Aprit-sune 1908. pp. 133-136, oper. para. 7; in connexion with the question of South West Africa, S/8429, OR, $23 r d$ yr., Suppl. for Jan.March 1968, pp. 198-199, oper, para. 4.

${ }^{4}$ See, in connexion with the situation in Southern Rhodesia, S/7285/Add.1, OR, $21 s t$ yr., Suppl. for April-June 1966, pp. 82-83, preamb. para. 2; S/8545, OR, 2\}rd yr., Suppl. for April-Sune 1968,

para. 1, oper. para. 6; in connexion with the Palestine question,

S/7437, OR, 21 st yr., Suppl. for July-Sept. 1966, pp. 59-60, oper. paras. 1, 3, 5 [see Case 1 under Article 2 (4) in the present study],
 paras. 4, 5, oper. paras. 1, 3 .

## Part V

## CONSIDERATION OF THE PROVISIONS OF CHAPTER VIII OF THE CHARTER

## Article 52


of local disputes through such regional arrangements or by such regional agencies before referring them to the Security Council.
emmet on mie minative ol me states concemed or oy reierence nrom me secumty Council.
"4. This Article in no way impairs the application of Articles 34 and 35."

## Article 53

"1. The Security Council shall, where appropriate, utilize such regional arrangements or agencies for enforcement action under its authority. But no enforcement action shall be taken under regional arrangements or by regional agencies without the authorization of the Security Council, with the exception of measures against

Article 107 or in regional arrangements directed against renewal or aggressive policy on the part of any such state, until such time as the Organization may, on
 state which during the Second World War has been an enemy of anv signatory of

## Article 54



## NOTE

In conseguence of the obligations nlaced by the Charter
tatives on the Council, but have not been included in the provisional agenda:

Council has been drawn during the period from 1966
to 1968 to the following communications, which have been circulated by the Secretary-General to the represen-
(i) Dated 7 December 1966: transmitting the text of a resolution adopted by the Assembly of
ordinary session, held at Addis Ababa from 5 to 9 November 1966, concerning Southern Rhodesia. ${ }^{68}$
(ii) Datid if Derenthar 1066. tronamittina the

Meeting of Consultation on the departure of Constitutionalist leaders from the Dominican Republic and on measures taken by the IAPF to mrotect the 27 de. Fehrerf Camp 74
from 5 to 9 November 1966, concerning the
Republic of South Africa. ${ }^{.7}$
(iii) Dated 14 December 1066. tennemittinc the text or a resolution adopted by the Assembly

the "First Solidarity Conference of the Peoples

## (vii) Dated 15 February 1966: transmitting a copy of

 Committee to the President of the renth
(iv) Dated 14 December 1966: transmitting the text of a resolution adopted by the Assembly
principal military leaders of the Constitutionalist movement. ${ }^{76}$

Homis wo ivovember 1900, concerming soutn West Africa. ${ }^{69}$

Commitiee to the ressident of the lentn Mecting of Consultation, on the events which have occurred in the Dominican Republic
(i) Dated 7 January 1966: transmitting the text

foreign correspondents concerning misrepresentation of the Ad Hoc Committee's position on recent events in the Dominican Republic. ${ }^{\circ}$ (ii) Dated 8 January 1966: transmitting the text of a cable from the $A d H o c$ Committee to the

Spanish of the text of a report of the $A d H o c$ tating soncefning the cyepts which, pave
(x) Dated 18 March 1966: transmitting the text of a report dated 14-Mareh of the Ad Hoc Committee of the Tenth Meeting of Consultation to the President of the Meeting, on
sional President to put an end to the tension and hostility between the two groups of military personnel, and a statement by the Ad Hoc Committee supporting these measures. ${ }^{71}$
(iii) Dated 13 January 1966: transmitting the text of a cable of 12 January from the Ad Hoc Committee to the President of the Tenth Meeting of Consultation, concerning the occupation by the Inter-American Force of the plant and studios of Radio-Televisión Santo Domingo. ${ }^{72}$
(iv) Dated 18 January 1966: transmitting the text of a cable dated 15 January from the Ad Hoc Committee to the President of the Tenth Mecting of Consultation on the situation in the Dominican Republic. ${ }^{73}$
(v) Dated 25 January 1966: transmitting the text of a cable of 24 January from the $A d$ Hoc
(xi) Dated 25 March 1966: transmitting the text of a report dated 23 March of the $A d$ Hoc Committee of the Tenth Meeting of Consultation to the President of the Mecting, on the situation in the Dominican Republic since 14 March. ${ }^{80}$
(xii) Dated 13 April 1966: transmitting the text of a cable dated 12 April from the Ad Hoc Committee to the Chairman of the Tenth Meeting of Consultation, concerning the situation in the Dominican Republic since 23 March. ${ }^{\text {H1 }}$
(xiii) Dated 13 May 1966: transmitting the text of a resolution adopted by the Tenth Meeting of Consultation concerning the attendance by outstanding persons from various countries of the hemisphere to witness and observe the

[^8]elections scheduled for 1 June in the Dominican Republic. ${ }^{82}$
(xiv) Dated 27 May_1966. transmittinethe text of
(xxiii) Dated 29 November 1966: transmitting volume I of the report entitled "The First Afro-Asian-Latin American Pennles' Solidarnental Conference of Havana)", with its
(xxv) Dated 8 December 1966: transmitting volume II of the aforementioned report. ${ }^{94}$
(xxvi) Dated 5 June 1967: transmitting the text of a resolution adopted by the Council of the Organization of American States on 5 June 1967, concerning the Twelfth Meeting of Consultation of Ministers of Foreign Affairs to consider a Venezuelan complaint against Cuba. ${ }^{95}$
(xxiv) Dated 1 December 1966: transmitting the text of the resolution adopted by the Council of the Organization of American States on 28 November 1066 ancerning the ofore
(xxiv) of the resolution adopted by the Council of
(xvii) Dated 6 June 1966: transmitting the text of a cable dated 2 June from the Rapporteur of the

dont merane
(xvili) Dated 6 June 1966: transmitting the text of a cable dated 2 June from the Ad Hoc Committee to the Chairman of the Tenth Meeting of
venezueran compram aganst Cuba.
(xxviii) Dated 13 July 1967: transmitting the text of the resolution adopted at the Meeting of

Meeting of Consultation of Ministers of Peoples' Solidarity Conference. ${ }^{\text {y }}$
Foreign Affairs concerning the withdrawal of (rxiv) Dated 26 Sentember 1067. Aroncmitting the M皿保
Consultation announcing the first withdrawals
vominican кepudic.**
(xxi) Dated 12 August 1966: transmitting the text of a resolution adopted by the Council of the Organization of American States concerning the situation between Haiti and the Dominican
to atsputes or situations
D. Communications from other States concerning matters before regional organizations
text of the report from the Ad Hoc Committee to the President of the Tenth Meeting of Consultation concerning the withdrawal of
mala, Haiti, Honduras, Nicaragua, Panama, Paraguay, Peru, Uruguay, Venezuela, concerning the "Eirst Solidaritu Conforenco of the
held in Havana on 3 January.

${ }^{12}$ S/7303, ibid., p. 93.
${ }^{* 3}$ S/7324, OR, 2/st yr., Suppl. for April-June 1966, pp. 111-115.
${ }^{44}$ S/7332, ibid., pp. 124-125.
${ }^{\text {ns }} \mathrm{S} / 7335$, ibid., pp. 128-129.
${ }^{92} \mathrm{~S} / 7606$, OR, 2/st yr., Suppl. for Oct.-Dec. 1966, p. 106.
${ }^{93} \mathrm{~S} / 7606$, ibid., pp. 106-108.

r.

[^9][^10]

## Part VI

**CONSIDERATION OF THE PROVISIONS OF CHAPTER XII OF THE CHARTER

Part VII
**CONSIDERATION OF THE PROVISIONS OF CHAPTER XVI OF THE CHARTER

## Part VIII

## **CONSIDERATION OF THE PROVISIONS OF CHAPTER XVII OF THE CHARTER


[^0]:    of Independence to Colonial Countries and Peoples".

    - Resolution 232 (1966), preambular paragraph 1; resolution 253 (1968) preambutar paragraph 1.

[^1]:    the attention of the Security Council. Of the six draft $\quad{ }^{1} \mathrm{~S} / 8227, \mathrm{~S} / 8229$ and $\mathrm{S} / 8253$.

[^2]:    ${ }^{26}$ S/7411, OR, 21 st yr., Suppl. for July-Sepr. 1966, pp. 28-30. See also in chapter VIII, p. 125, footnote 166.
    ${ }^{27}$ Sec resolution III (1956), operative paragraphs 2 and 3; resolution 111 (1962), operative paragraphs 2 and 3: resolution 188 (1964), operative paragraph 1.

[^3]:    ${ }^{28}$ S/7437, OR, 21st yr., Suppl. for July-Sept. 1966, pp. 59-60;

[^4]:    ${ }^{50} \mathrm{~S} / 8721$, O R, 23rd yr., Suppl. for July-Sept. 1968, p. 113; see also chapter VIII, p. 158.
    ${ }_{51}$ S/8724, OR. 23 rd wr.. Suool, for Julv-Sedr 1268 do. $115-116$.

[^5]:    ${ }^{32}$ Oral draft resolution, adopted without change as resolution 256 (1968).

[^6]:    
    s7 For treatment of the discussion relevant to the adoption of the agenda, see this Supplement, under chapter II, 3. Sec also chapter VIII, Pp. 171, 172.

[^7]:    ${ }^{60}$ For relevant statements, see, in connexion with the situation

[^8]:    ${ }^{66}$ S/7614, OR, 21 st vr., Suppl. for Oct.-Dec. 1966, pp. 159-160.
    ${ }^{67}$ S/7637, ibid., pp. 184-186.
    ${ }^{88} \mathrm{~S} / 7638$, ibid. pp. 186-187.
    74 S/7100 and Corr Libid. on. 101-102.
    ${ }^{75}$ S/7133, ibid., pp. 128-130.
    ${ }^{70}$ S/7148, ibid, po. $150-154$,
    5/7639, ibia., pp. 187-189.
    " S/7163, ibid., pp. 167-175.
    ${ }^{72}$ S/7084, ibid., pp. 83-84.
    ${ }^{80}$ S/7227, ibid., pp. 279-282.
    ${ }^{78}$ S/7089, ibid., pp. 88-89.
    ${ }^{* 1}$ S/7254, OR, 21st yr., Suppl. for April-June 1966, pp. 38-41.

[^9]:    se S/7390, ibid., pp. 238-239.
    ${ }^{90} \mathrm{~S} / 7459$, OR, 2/st yr.. Suppl. for July-Sept. 1966, pp. 82-83.
    ${ }^{1}$ S/7502, ibid., pp. 130-132.

[^10]:    ${ }^{97}$ S/8063, OR, 22nd yr., Suppl. for July-Sepf. 1967, pp. 94-95.
    ${ }^{9 *} S / 8170$, ditto.
    ${ }^{90}$ S/7123, OR, 2/st yr., Suppl. for Jan.-March 1966, pp. 119-1 20.

