Chapter XII

# **CONTENTS**

		Page
Introduc	TORY NOTE	227
	Consideration of the provisions of Article 1, paragraph 2, of the Charter	227
PART II.	Consideration of the provisions of Article 2 of the Charter	227
ttr	Article 3, personanh 7, of the Charter	
1		
Note		238
	Consideration of the provisions of Article 25 of the Charter	238
PART V	CONSIDERATION OF THE PROVISIONS OF CHAPTER VIII OF THE CHARTER	
		239
**PART V	I. Consideration of the provisions of Chapter XII of the Charter.	242
**D***	III CONSIDERATION OF THE PROMETONS OF CHARTER VVI OF THE CHARTER	242
**PART V	III. CONSIDERATION OF THE PROVISIONS OF CHAPTER XVII OF THE CHARTER.	242

### INTRODUCTORY NOTE

Chapter XII covers the consideration by the Security Council of Articles of the Charter not dealt with in the preceding chapters.1

### Part I

# CONSIDERATION OF THE PROVISIONS OF ARTICLE OF THE CHARTER

### Article 1

**"**1. . . .

"2. To develop friendly relations among nations based on respect for the principle of equal rights and self-determination of peoples, and to take other

# NOTE

Security Council referred 2 to General Assembly resolution 1514 (XV) of 14 December 1960 and reaffirmed 4

the Charter. The principle of sen-determination embodied in Article 1, paragraph 2, was however, implicitly invoked in Security Council resolutions 232 (1966) of 16 Decemper 1966 and 253 (1968) of 29 May 1968 regarding the

<sup>a</sup> Resolution 232 (1966), operative paragraph 4; resolution 253

## Part II

### CONCLOCO (TECN)

# A. Article 2, paragraph 4, of the Charter

"All Members shall refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state, or in any other manner inconsistent with the Purposes of the United Nations."

### NOTE

During the period under review, no resolutions were

resolutions 6 in which these principles were cited, three 7

paragraph 4, was explicitly invoked. Principles derived

change as resolution 242 (1967); S/8253, 1381st meeting (PV),

the attention of the Security Council. Of the six draft

<sup>7</sup> S/8227, S/8229 and S/8253.

1700), 5/0701 and Add. 1, 1772nd meeting (1

<sup>&</sup>lt;sup>1</sup> For observations on the methods adopted in compilation of this chapter, see Repertoire of the Practice of the Security Council,

of Independence to Colonial Countries and Peoples". 4 Resolution 232 (1966), preambular paragraph 1; resolu-

tion 253 (1968) preambular paragraph 1.

were not pressed to the vote; one <sup>8</sup> failed of adoption; and, two <sup>9</sup> were adopted by the Security Council. In two <sup>10</sup> of the six instances, there was an explicit reference to Article 2 of the Charter. In all instances except one which is treated below, <sup>11</sup> no constitutional issue was raised in the relevant Council debate that could be considered to have a bearing on the provisions of Article 2, paragraph 4. In five instances, reference was made to the international relations against the territorial integrity or political independence of any State <sup>12</sup> and the principal

uence of every state. In three of these five instances, as well as in another instance, the principle of inadmis-

the validity of the concent of territorial integrity armed ries of other states occupied as a result of mintary conflict.<sup>17</sup> Objections were raised to the applicability of

that there was a distinction between demarcation lines which meant the maintenance of reciprocal territorial elaims, and boundaries which implied their mutual and final renunciation. There was no constitutional discussion thereon.

are dealt with in this section.

CASE 1.25 THE PALESTINE QUESTION: In connexion with the joint draft resolution submitted by Jordan and co-

Sporor and Add.1.

lar para. 2.

(1967), oper. para. 1 (ii); S/8229, oper. para. 1; resolution 242 (1967), oper. para. 1 (ii); S/8253, oper. para. 3 (a); S/8761 and

18 \$/8777 oner para 1 (iii) \$/9770 oner paras 1 and 2 (a)

18 Resolution 252 (1968), preamb. para. 6.

18 See 1373rd-1382nd meetings, in connexion with the situation in the Middle Fast (II)

1288th meeting: Israel, paras. 129, 137; Syria, paras. 84-87, 89-90, 92, 98; USSR, paras. 198-200, 212; 1289th meeting: Iraq, paras. 4-5, 30; Jordan, paras. 33, 49, 58;

1289th meeting: Iraq,\* paras. 4-5, 30; Jordan, paras. 33, 49, 58; 1291st meeting: France, paras. 35-41; United Kingdom, paras. 24-25, 27-29; United States, paras. 9-10, 13-14, 16;

21, 27-28, 30; Jordan, paras. 35, 39, 52; New Zealand, paras. 81-86;

1293rd meeting: China, paras. 63, 65; Netherlands, paras. 11, 19, 20; Nigeria, paras. 22-23; Uruguay, para. 47;

1294th meeting: Uganda, paras. 5, 10;

1295th meeting: Bulgaria, paras. 4, 11; Japan, para. 30, Jordan, para. 55; USSR, para. 68.

sponsored by Mali: voted upon and not adopted on 3 August 1966

[Note: During the discussion, it was maintained that reprisals or retaliatory measures of a military nature were contrary to the provisions of Article 2, paragraph 4, of the Charter, the Israel-Syrian General Armistice Agreement, and the resolutions of the Security Council

could not, whatever might have been the provocation, be

At the 1288th meeting on 25 July 1966, the representative of Suring attack that the acts of aggression commilifed by Israel aggress the neighbouring Arab States

ancecea against bytta, inteatence by their repercussions

letter of 14 July 1966 26 to the President of the Council in

tha similiam habitastiana and activities in the handes are

of the Israel Air Force had been ordered to take strictly limited action regarded as appropriate under the circumstances. The action had been taken reluctantly after Israel had become convinced that all its efforts through

At the same meeting, the representative of the USSK referred to the provision in the Charter that all Members of the Organization must refrain in their international

and again in April 1904 - -- categoricany condemned so

of 9 April 1964, the Security Council had condemned "repriced as incompatible with the purposes and principles of the United Nations": the Council had to state

Charter.

At the 1289th meeting on 26 July 1966, the represen-

Israel.

At the same meeting, the representative of the United States stated that his Government considered it deplorable

<sup>&</sup>lt;sup>26</sup> S/7411, OR, 21st yr., Suppl. for July-Sept. 1966, pp. 28-30. See also in chapter VIII, p. 125, footnote 166.

<sup>&</sup>lt;sup>27</sup> See resolution III (1956), operative paragraphs 2 and 3; resolution 111 (1962), operative paragraphs 2 and 3; resolution 188 (1964), operative paragraph 1.

applied by the dovernment of foract in its relations with its neighbours was contrary to the Charter which stipuated that Mambage of the Haited Mations "aboll in their international relations from the threat or use of force". That doctrine was also in contradiction with the

claiming to apply the theory of retaliation, for the acts of unknown origin and the air attack undertaken against the entire border region of a neighbouring country were not comparable.

The representative of Jordan introduced, 28 on behalf of the delegations of Mali and Jordan, a draft resolution wherehe the Courity Goupeil would inter dias (1) pote

Syrian Arab Republic, and that it took the grave form of an air attack where napalm bombs in particular were used: (2) condemn Icrael's wanton attack of 14 July 1966

PERMITA COMMON TONOMINION STATISTICS OF 12 SIMPLES

Charter of the United Nations; (3) reaffirm resolutions 111 (1956) and 171 (1962), and deplore the resumption by

be considered mitigated. It was obvious, however, that armed renrisals could not in any circumstances recognized as a lawful instrument in international relations and that the illegal use of force constituted a violatigg of the magister line---

were international organs empowered to intervene in the case of acts such as those which provoked the reaction of 14 July.

The representative of China stated that whatever might have been the provocation, the use of military means in the circumstances as a means of retaliation had to be looked upon by the Council with serious concern. The

Nations Charter.

At the 1294th meeting on 2 August 1966, the represen-

be no justification, moral or legal, for aerial bombings of a neighbouring territory in peace-time; all signatories

At the 1295th meeting on 3 August 1966, the represen-

tative of Bulgaria stated that the attack launched on

14 July 1966, on the orders of the Government of Israel,

against the border area of Syria constituted an aggra-

vated, organized and premeditated act of aggression. It

called for condemnation by the Security Council. Otherwise, the attitude of the Council might be interpreted as

(5) reiterate its call on Israel to comply with its obligations under the Charter in default of which the Council would have to consider what further measures should be invoked.

The representative of New Zealand noted, in relation to the aerial attack, the primacy of the injunction contained in the General Armistice Agreement, as in the

of the United Nations, all Member States were absolutely duty bound to refrain from the threat or use of force against the territorial integrity or political independence Fany State Neither the Charter nor the terms of the

of a people's war of liberation.

The representative of Argentina stated that armed retaliation should not become an accepted form of international conduct. He stressed the need for the parties involved to co-operate and make the fullest possible use of those United Nations bodies at their disposal.

he 1293rd mosting on 1 August 1966, the tative of Uruguay expressed agreement with other memby Jordan and Mali was voted upon and was not adopted. The vote was 6 votes in favour, none against, with 9 abstentions.29

the United States: not pressed to the vote on 4 Novem-

<sup>29 1295</sup>th meeting, para. 76.

<sup>&</sup>lt;sup>80</sup> For texts of relevant statements, see:

<sup>1307</sup>th meeting: France, paras. 100-101; Israel, paras. 34, 37, 38, 51-53; New Zealand, para. 134; Syria,\* para. 66; United Kingdom, paras. 103-106.

<sup>1308</sup>th meeting: Israel,\* paras. 185, 192-195; Netherlands,

<sup>1309</sup>th meeting: Oganda, para. 113; 1312th meeting: Japan, para. 17;

<sup>1317</sup>th meeting: Syria,\* para. 16;

<sup>38</sup> S/7437, OR, 21st yr., Suppl. for July-Sept. 1966, pp. 59-60;

ber 1966; and with the draft resolution jointly submitted by Argentina, Japan, Netherlands, New Zealand, Nigeria and Uganda: voted upon and failed of adoption on 4 November 1966

[Note: During the discussion, it was maintained that Syria was responsible for acts of violence perpetrated by apduoro variable and buser reading from Similar tarni

territory under control of that Party." He noted also that another general guideline could be found in General Assembly resolution 2131 (XX), 38 which, among other things, contained the provision that no State should organize, assist, foment, finance, incite or tolerate subversive, terrorist or armed activities directed towards the violent overthrow of the régime of another State.

violence against Israel was contrary to Syria's general

paragraph 4, its specific commitments under the 1949 Armistice Agreement, and the provisions contained in the General Assembly resolution 2131 (XX) of 21 Decem-

Agreements, and the provisions of resolution 2131 (XX), each other's territory, to abstain from the threat of use of force and from giving support to any terrorist activities. Subsequently, at the 1310th meeting on 28 Octo-

Palestine and for the activities of Palestinian organizaciation and over which it had no authority.]

At the 1307th meeting on 14/15 October 1966, the representative of Israel,\* having referred to statements

did not regard itself as responsible for the activities of guerilla groups could not be sustained and that the obligation to refrain from the threat or use of force against the territorial integrity or political independence of any State was "absolute" and "unreserved", stated that this obligation applied to Syria in its relations to Israel.

cil, and stated that the Syrian Government rejected the Israel contention that the activities of the El-Assefa organization had been planned, organized, equipped or

want and my recent or Partiemetorics season and in the

the Council.

The representative of the United Kingdom, having

territory, referred to a general principle macror a Covern

it had to be the duty of any Government to prevent or oppose by all means at its disposal the use of its territory for the mounting of any activity the aim of which was

Kingdom and the United States, 84 under which the Secu-

of Syria to fulfil its obligations by taking all measures to prevent the use of its territory as a base of operation for acts constituting a violation of the General Armistice Agreement and call for strict adherence to Article III

ment providing that no warlike act or act of hostility shall be conducted from the territory of one of the parties against other parties.

At the 1316th meeting on 3 November 1966, a draft resolution, jointly sponsored by Argentina, Japan, Netherlands, New Zealand, Nigeria and Uganda, was introduced by the representative of Uganda. 35 Under

measures for preventing incidents that constituted a violation of the General Armistice Agreement.

At the 1319th meeting on 4 November 1966, the six-

two-Power draft resolution did not press it to the vote.<sup>37</sup> CASE 3.38 THE PALESTINE QUESTION: In connexion with

Deciaration on the macinissionity of micromion in the

\* S/7568, OR, 21st yr., Suppl. for Oct.-Dec. 1966, pp. 58-59; 1310th meeting: para. 5.

<sup>86</sup> S/7575/Rev.1, OR, 21st yr. Suppl. for Oct.-Dec. 1966, p. 69;

of the Charter, undertaken the obligation to refrain from the threat or use of force against the territorial integrity or notitical independence of other States Fuer more

ment 32 between Syria and Israel which provided that: "No warlike act or act of hostility shall be conducted

28-29, 34; United Kingdom, paras. 79-80, 82; United States, paras. 89-91, 97; Secretary-General, paras. 6-12; 1321st meeting: France, paras. 3, 4; Jordan, para. 31; USSR,

1323rd meeting: China, paras. 15-18; Israel, para. 51; Jordan, para. 59; Netherlands, paras. 5-9;

1324th meeting: Israel,\* paras. 90-92; Jordan, paras. 30-31;

against Jordan on 13 November 1966, constituted a uniformal against of force and as such could not be condoned by the Security Council; nor could not be institled by the institled and the institled by the security Council; nor could not be institled by the institled and the institled by the institute of the ins

the frontiers of Israel, could not be justified, explained and in which the Government of Jordan had not be presented it.

provisions of the Charter and of the various Convitu

Arab-Israel tension lay in threats against the territorial integrity and political independence of Israel by the neighbouring States in standing violation of the United

Council that reaceful means be utilized to cettle such

At the 1321st meeting on 16 November 1966, the representative of France stated that all reprisal operations and so-called punitive actions were always out of proportion to the incidents which might have given rise to

took place.

At the 1320th meeting on 16 November 1966, the

action which constituted a violation of the Charter of the United Nations and of the General Armistice Agree-

support of tanks, armoured vehicles heavy weapons

The representative of the Obbit stated that by making

informed the Security Council of the incident of 13 November which, in his view, constituted a deliberate act of aggression by Israel against Jordan.

ments, Arab Governments proclaimed that they did not accept the political independence or territorial integrity

and political independence of any State. Recalling Security Council resolutions 111 (1956) of 19 January 1956, 171 (1962) of 9 April 1962 and 188 (1964) of 9 April 1964, has maintained that Icroel's new aggression against Jordan

Charter but also many resolutions of the Security Council, which had repeatedly pointed out in specific terms that

Jordan had failed to fulfil its obligation to prevent any

been blown up by a mine in the border area adjacent to Jordan and it was evident that the perpetrators had come from and returned to certain villages on the Jordan side of the border. Furthermore, the Government of Israel had had reason to believe that this incident was the first in a "fresh series of attacks" planned to take place in the locality; it had decided to carry out a limited local action

porary international law, and with the elementary stan-

their foreign policy.

At the 1322nd meeting on 16 November 1966, the representative of Argentina stated that reprisals, especially armed reprisals, were acts in violation of the norms of international law and the United Nations Charter which allowed the use of force only in cases of legitimate self-defence or in fulfilment of collective measures called

carried out by a mobile task force, including tanks, had been undertaken most reluctantly, and only as a last resort after a long period of forbearance

disproportionate to the reason which, according to Israel, had provoked it.

representative of New Zealand maintained that

admitted and wholly disproportionate act of military reprisal committed by Israel against Jordan on 13 Novem-

different from and disproportionate to even the lengthy series of terrorist acts which had preceded it.

incidents, the Israel attack could not be condoned, for it was a fully planned attack, mounted by infantry and armoured rorces and supported by arrefact. The israel

the Charter and stated that there was a clear difference between a mere act of reprisal and the exercise of the right of sen-actioned, the events of which soroun complained were unlawful acts of aggression falling within

Security Council;48 and with the draft resolution sub-

At the same meeting, the representative of Nigeria Nigeria which included the following provisions:

"The Security Council,

[More: During the discussion, it was maintained that. while they were not to be condoned, the so-called acts and could not be equated with Israel's military action which was out of proportion with the events alleged to

"Having noted the information provided by the Secretary-General concerning this military action in

Ouserving that this incluent consultated a large-

L San . -

"Recalling the repeated resolutions of the Security the conntinu of violant incident across the demarcation line, and not overlooking past

"2. Censures Israel for this large-scale military action in violation of the United Nations Charter and of the General Armistice Agreement between Israel and Jordan:

repeated, the Security Council will have to consider

At the same meeting, the draft resolution submitted

Case 4.42 Situation in the Middle East (II): In connexion with the joint draft resolution submitted by

220 (10(4)

41 1328th meeting: para, 35; resolution 228 (1966).

42 For texts of the relevant statements, see: 1401st meeting (PV): Israel,\* pp. 23-25, 27, 32-35; Jordan,\* pp. 6, 13-16;

pp. 41, 46, 47; Morocco, p. 67; Pakistan, pp. 18-20, 21; USSR,

p. 26; Paraguay, p. 22; United Arab Republic,\* pp. 7, 12-13; United Kingdom, p. 3; 1464th meeting (PV). Jordan,\* pp. 7, 13-15; Israel,\* pp. 29-36, Syria,\* pp. 17, 26; 1405th meeting (PV): Iraq,\* pp. 27, 28-30, 31; Israel,\* pp. 48-50; Morocco,\* p. 57; 1406th meeting (PV): Israel,\* pp. 3-5, 7; Jordan,\* p. 22: Jordan,\* p. 22;

p. 27; Denmark, pp. 29-30; France, p. 46; Hungary, pp. 42, 43-45; Jran \* pp. 47-51; Israel \* pp. 63-65, 67; Jordan \* pp. 68-70.

tative of Jordan, maving recance that the Covernment of Jordan had informed the Security Council 44 of a mass armed attack being contemplated by Israel against

1968. Recalling the provisions of Security Council reso-

acts, the representative of Jordan\* asked the Security Charter and the above-ched Council resolution by

The representative of Israel \* stated that he had informed 45 the Security Council of the hostile acts being perpetrated from Jordanian territory and directed against Israel, which had reached a climax within recent weeks

istael also quoted passages from a statement by

dangers, and that it would continue to abide by the cease-Jordan should also respect the cease-life agreement and

noted that the cease-fire obliged not only the abstention from any military activities by regular armies, but also

of those States which had agreed to the cease-fire

the representative of the United States observed that the rule which should guide the parties in all these situations was contained in Security Council resolution 56 (1948) of 19 August 1948 in which it had been

means at its disposal to prevent action violating the truce

or who were in territory under its control; further, no

<sup>&</sup>lt;sup>43</sup> S/8498, OR, 23rd yr., Suppl. for Jan.-March 1968, p. 288. See 1407th meeting (PV): Pakistan, pp. 31, 32, 33-35.

<sup>44</sup> Can C/8478 O.P. 22rd up Cupul for Ian March 1068

<sup>48</sup> S/8470 and S/8475 OR 23rd yr Sunal for Ian - March 1968

party was permitted to violate the truce on the ground that it was undertaking reprisals or retaliation against the other party. These principles were applicable to the condemn the new act of armed aggression on the part of Israel against Jordan in the most categorical fashion.

The representative of Hungary noting that the Security

and Jordan had pledged to observe.

74 -

Israel against Jordan, held that Israel depicted the self-

from all acts of aggression in the name of retaliatory action. Noting that the pretext for the Israel action had been to attack the so-called terrorist bases in Jordan he stated that the so-called terrorist activities among the population of the territories occupied by Israel subsequent to the hostilities of June 1967, were but a manifestation

had remarded the doctrine of the right of reprisals as

The representative of France stated that the fact that

which had given the order for it. Noting that the idea of reprisals had been condemned by the United Nations and the Charter, he pointed out that his Government had repeatedly stressed that the so-called acts of terrorism

and had repeatedly called for the evacuation of occupied

speak of necessary measures for the security of the territory and population under the jurisdiction of Israel because jurisdiction established by occupation could not be recognized. The Security Council was duty-bound to of the Israel forces and had to call for the withdrawal of those forces from the territories they occupied.

The representative of the USSR contended that the

Invaders was lawful and in full conformity with the Charter. The representative of Israel in his statement, had claimed the right to wage provinced ware which are Charter expressly forbade.

The representative of the United Arab Republic \*

Jordan the so-called terrorist activities emanating from that country, it was the continued occupation by Israel

in the Middle East. Since Israel had perpetrated another gross violation of the cease-fire resolutions which could not be justified under the provisions of the Charter which clearly prohibited and condemned not only the actual

-nf-rused with a grameditated agt of large coals military

previous Security Council decisions. He referred to the Security Council resolution 228 (1966) of November 1966 by which the Council had censured Israel for its action and had emphasized to Israel that if actions of military

to consider further and more effective steps as envisaged in the Charter. Israel had repeated such an act and it was up to the Security Council to discharge its responsi-

vast in scale and part of the military aggressions by Israel.
The persistence by Israel in occupying the Arab territories constituted in itself continued aggression against the Arab countries and a violation of the United Nations

territories of Arab States for the purpose of consolidating the results of aggression, which was in flagrant violation of the spirit and letter of the United Nations Charter.

attempting to justify its aggression and its nagrant violation of the Security Council decisions by allegations that the attack on Jordan was a reprisal measure, recalled that the Security Council had on four occasions—in January 1956, in April 1962, in April 1964, and in November 1966—in the most categorical fashion condemned

minuty nature. The occurry council should incretore

of military reprisals.

The representative of China expressed the view that no Government, even under extreme provocation, was justified in taking the law into its own hands. The mass

themselves to the principles of the Charter which called upon all Member States to settle their differences by peaceful means and to refrain from the threat or use of

pendence of any State.

At the 1405th meeting on 22 March 1968, the representative of Iraq \* stated that Israel action of 21 March 1968 was not a spontaneous reaction to provocation but a carefully prepared military operation with specific and

under the Unarter and under various resolutions adopted by the Security Council.

At the 1407th meeting on 24 March 1968, the President

draft resolution 47 the text of which read, inter alia, as follows:

"The Security Council,

· . . .

"Observing that the military action by the armed forces of Israel on the territory of Iordan was of a large-scale and carefully planned nature;

"...

he

"2. Condemns the military action launched by Israel in flagrant violation of the United Nations Charter and the cease-fire resolutions:

Case-me and deciates that such actions of minitary

would have to consider further and more effective

repetition of such acts;

**"..."** 

The draft resolution was put to the vote and adopted unanimously 48

connexion with the letter dated 5 August 1968 50 from the representative of Jordan and the letter dated 5 August 1968 51 from the representative of Israel; and with a draft resolution based upon the consensus among the members of the Security Council: voted

[Note: In the course of the discussion, it was main-

violation of the Charter and resolutions of the Security Council.]

At the 1434th meeting on 5 August 1968, the representative of Jordan,\* having recalled that the Security

Charter in response to continued acts of aggression by Israel.

The representative of Israel \* stated that warfare against Israel from Jordanian territory was being conducted by two methods: terror raids and armed attacks from military positions directed primarily against errinans and cryman localities. Jordan had thus become the principal base for continued Arab aggression assings

aircraft had taken action against, and destroyed, the terror bases in Jordan from which these attacks against Israel emanated.

At the 1435th meeting on 6 August 1968, the representative of the United Arab Republic \* stated that a

otherwise was a case of aggression to which the Security

devote its attention. Recalling the provisions of resolu-

liation and massive reprisals, the representative of the United Arab Republic held that the Security Council should consider adopting "further and more effective repetition of such acts".

The representative of Pakistan held that to equate the small, sporadic and spontaneous acts of resistance of the people of territories occupied by Israel with the planned and large-scale military actions of the armed forces of Israel would be to ignore the disparity of magnitude and

the perpetrator of an aggression equal to that of the

had to determine once and for all that the activities of the so-called infiltrators could not be equated with those of the armed forces of Israel. Noting that the Council had condemned acts of military reprisal as flagrant violations of the United Nations Charter and the cease-

incumbent upon the Security Council to take more effective measures as envisaged in Chapter VII of the

tive measures as envisaged in Chapter vii of the

47 Adopted without change as resolution 248 (1968

pp. 28-30, 37, 42; Jordan, pp. 12, 22, 23-23; USSK, pp. 66, /1; United Kingdom, pp. 77-80; United States, p. 72;

UAR,\* pp. 7, 8-10, 12; 1436th meeting (PV): Hungary, p. 61; Iraq,\* pp. 52, 53-55, 56; Senegal, pp. 63-65, 66; 143-245 mark of (PM); Chien p. 8, India and 12 15. the repetition of such acts.

The representative of Hungary held that the so-called terror raids and sabotage actions were direct consequences of occupation, that there could not be aggression on behalf of the indigenous population against the occupying

could, in order to desend and protect itself, respond,

immediately and in the same location where the aggression

tionate means in keeping with those that were used by the aggressor. The incidents of 4 June and 4 August 1968

naa not launenea any attack against Islaci,

At the 1437th meeting on 9 August 1968, the representative of China observed that the attack launched by

<sup>&</sup>lt;sup>80</sup> S/8721, OR, 23rd yr., Suppl. for July-Sept. 1968, p. 113; see also chapter VIII, p. 158.

<sup>51</sup> S/8724. OR. 23rd vr., Suppl. for July-Sept. 1968. pp. 115-116.

the censure of the Security Council.

16 August 1968, the President accounced that, as a result of consultations, a draft resolution had emerged reflecting the views of the members of the Security

failad of adaption on 12/22 Asserve 1068

that the armed intervention against, and occupation of.

Treaty, without the knowledge and against the will of the Government of that country, constituted an act of use of force in violation of, inter alia, Article 2(4) of the

The Decurry Council,

"...

"Recalling its previous resolution 248 (1968) condemning the military action launched by Israel in flagrant violation of the United Nations Charter and the cease-fire resolutions and deploring all violent

on Jordanian territory were

on Jordanian territory were of a large-scale and carefully planned nature in violation of resolution 248

to the socialist system in Czechoslovakia and the attendant threat to the collective security of all socialist countries, the Governments of the five socialist States had acted, in response to an appeal from the "lawful legitimate authorities" in Ezechoslovakia, in accordance with the right of States to self-defence, individually and

the Charter of the United Nations according to which self-defence, reported and collective could not be interpreted as interference; further, the measures taken by the socialist countries were not directed against the

to consider further and more effective steps as envisaged in the Charter to ensure against repetition of such

same date addressed to the President of the Security Council 56 in which he had conveyed the objections of

"4. Condemns the further military attacks launched that is a second property of the United Marine that if

Charter and resolution 248 (1968) and warns that if such attacks were to be repeated the Council would duly take account of the failure to comply with the

units of the socialist countries had entered the territory

ments for assistance, including assistance in the form of domestic reaction to the socialist social order and the constitutional State system of Czechoslovakia. The Governments concerned had decided to meet the request

congations and with the relevant provisions of the contest

it was put to the vote and adopted unanimously."

representatives of Canada, Denmark, France, Paraguay, the United Kingdom and the United States

threat to security was eliminated and the lawful authorities found that the presence of those units was no longer necessary: attempts to present the actions of the Soviet

could not after their peacerul intentions of unimish the

right of the socialist countries to individual and collective

<sup>52</sup> Oral draft resolution, adopted without change as resolution 256 (1968).

H: Safe meeting (TV): pr 1.

Vakia, Pp. 67, 68-70, 71, 72, 73-75, 76; Denmark, pp. 31, 92, 93-95; France, pp. 89-90, 91; Paraguay, p. 52; USSR, pp. 2, 3-5, 6-10, 16, 32, 36, 41, 42, 48-50, 101, 107, 112, 116, 117; United

obligations, and the Soviet Government called upon all States to observe the principles of respect for sovereignty

1443rd meeting (PV): Algeria, p. 156; Czechoslovakia,\* pp. 6,

8-10; Poland, p. 27; Senegal, pp. 11, 12; USSR, pp. 98-100; USSR pp. 98-100; 1445th meeting (PV): Czechoslovakia, pp. 96, 101, 107, 108-

110; Pakistan, p. 112; President (Brazil), pp. 122, 123;

55 S/8758, OR, 23rd yr., Suppl. for July-Sept. 1968, p. 136.

86 C19760 O.D. 12. Jun. Curry for July Care 1069 -- 126 127

<sup>&</sup>lt;sup>67</sup> For treatment of the discussion relevant to the adoption of the agenda, see this *Supplement*, under chapter II, 3. See also chapter VIII, pp. 171, 172.

toreign armies had without warning invaded a Member State of the United Nations and that the Security Council had a responsibility to seize itself of this question, to condemn this gross violation of the Charter and to call on the Soviet Union and its allies for immediate witholy resolution 2131 (XX).

The representative of the USSR quoted the text of an appeal to allied States from the "lawful legitimate authorities in Czechoslovakia—a group of members of the

containing a Declaration on the Inadmissibility of Intertion of Ineir Independence and Sovereignty, stated that irom Czecnosiovakia as soon as the existing threat to sacialism is that country and the threat to the security

that the measures taken were not directed against any

Union and certain of their allies that the situation could only be rectified if they desisted immediately from interintion-by means of armed force and withdraw all the

Czechoslovakia or any other country and that they were

collective self-defence and the provisions of the United Nations Charter.

At the 1412nd meeting on 22 August 1968 the renre

forces in execuosiovakia stood condemned by the Officed Nations Charter, maintained that the Security Council must call upon the USSR to withdraw the Warsaw Pact forces from Czechoslovakia and to respect the sovereignty of an independent Member nation of the United Nations.

lution 2131 (XX).

The representative of Denmark introduced, on behalf of the delegations of Brazil, Canada, Denmark, France, Paraguay, the United Kingdom and the United States, a draft resolution 58 under which:

"The Security Council

The representative of Denmark observed that the inva-

clearly a matter which was international in character.

appeal of the Czechoslovak Socialist Republic to the socialist States had been motivated by the threat to the socialist system on the part of counter-revolutionary forces in alliance with external forces hostile to socialism, contended that the decision of the socialist countries to give assistance to Czechoslovakia was consonant with Article 51 of the United Nations Charter which allowed States to take collective and invividual measures of selfulum of the Central Committee of the Communist Party of Czechoslovakia, troops of the Soviet Union

their country without the knowledge and against the wishes of the Czechoslovak Government,

"Considering that the action taken by the Government of the Union of Soviet Socialist Republics and other members of the Warsaw Pact in invading the Czechoslovak Socialist Republic is a violation of the United Nations Charter and, in particular, of the principle that all Members shall refrain in their inter-

After the adoption of the agenda, the representative of Czechoslovakia \* read several messages from the Minister of Foreign Affairs containing the texts of declarations by various constitutional authorities in Czechoslovakia which stated that, on 20 August 1968, the troops

against the territorial integrity or political independence of any State,

"Gravely concerned also by risks of violence and reprisals as well as by threats to individual liberty and human rights which cannot fail to result from imposed

Czechoslovakia without the knowledge or consent of the constitutional organs of the State and requested immediate withdrawal of the armed forces of the five States of the Warsaw Treaty and respect for the State sovereignty of Czechoslovakia.

The representative of Denmark, referring to the asser-

representative of Czechoslovakia were to the contrary.

"1. Affirms that the sovereignty, political independence and territorial integrity of the Czechoslovak Socialist Republic must be fully respected;

"2. Condemns the armed intervention of the Union of Soviet Socialist Republics and other members of the Warsaw Pact in the internal affairs of the Czecho-

<sup>58</sup> S/8761 and Add 1, 1442nd meeting (PV), p. 17. The name of Senegal was added to the names of the sponsors of the draft

no action of violence or reprisal that could result in further suffering or loss of life, forthwith to withdraw their forces, and to cease all other forms of intervention in Czechoslovakia's internal affairs;

The representative of the United States stated that

2 against, and 3 abstentions, one negative vote being that of a permanent member.<sup>59</sup>

At the 1444th meeting on 23 August 1968, the representative of Yugoslavia \* communicated to the Security Council the text of a statement issued by his Government on 22 August 1968 concerning the situation in Czechoslo-

rrangary and purgaria. Which had taken blace without

from the threat or use of force against the territorial integrity or political independence of any State.

The representative of Brazil referring to the obliga-

Nations, the obligations under the Charter prevailed, and one of those obligations was the respect for the freedom, territorial integrity and sovereignty of all States. The action taken by the Warsaw Pact Powers not only went beyond the Charter but clearly violated it.

sentative of Czecnosiovakia, naving stated that the

that the occupation of Czechoslovakia by the foreign termination of the occupation, the withdrawal of all

Socialist Republic and the full restitution of the

constituted a gross violation of the sovereignty and territorial integrity of an independent country, as well as a direct depict of generally recognized principles of

internal affairs of other States, the representative noted that similar or identical interpretation of the provisions of the Charter regarding the right to collective or so-called legitimate self-defence had in the past been used as a pretext for foreign interventions in the internal affairs of other countries and had given rise to justified

of Czechoslovakia, requested immediate withdrawal of

At the 1445th meeting on 24 August 1969, the corresponding of Czechoslovakia, stated that the armed intervention in Czechoslovakia was an act of use of forces

requiret or demand of the Government of Czechoclovakia

TO THE KNOWLEDGE OF the Prechariousk Covernment no

juridically be considered interference in the domestic

could self-defence, separate and collective, be interpreted as an act of interference. The acts of the socialist countries were not directed against the political independence or the territorial integrity of Czechoslovakia and, therefore, did not fall within the purview of the prohibitions or for the fulfilment of obligations arising from the joint

at the time of the occupation. Furthermore, arguments about the alleged danger of counter-revolution were juridically not valid. The foreign troops, even if they came from friendly countries, should leave Czechoslovakia without delay and the sovereignty of that country should

were to act.

Subsequently, the President of the Security Council adjourned the meeting.

failed of adoption. There were 10 votes in favour,

<sup>59</sup> 1443rd meeting (PV), pp. 163-165.

## B. Article 2, paragraph 6, of the Charter

"The Organization shall ensure that states which are not Members of the United Nations act in accordance with these Principles so far as may be necessary for the maintenance of international peace and security."

NOTE

sions, the Security Council adopted resolutions in which

period under review there were only incidental references

40.7

1332nd meeting: Argentina, para, 59;

1333rd meeting: Japan, para. 46; United States, para. 23;

60 For relevant statements, see, in connexion with the situation

reference was made to the provisions of Article 2, para-graph-6, at-although no constitutional issue arose in the

relevant debates.

11 See in connexion with the situation in Southern Rhodesia

resolution 232 (1966), operative paragraph 7, and resolution 253

\*\*C. Article 2, paragraph 7, of the Charter

### Part III

## Article 24

- "1. In order to ensure prompt and effective action by the United Nations, its
- of intermediated mance and accounts and appearable tin accoming out its duties under
  - " In discharging these duties the Consists Council shall not in accordance

Chapters VI, VII, VIII and XII.

"3. The Security Council shall submit annual and, when necessary, special reports to the General Assembly for its consideration."

NOTE

On one occasion, 62 however, Article 24 has been invoked in a draft resolution submitted to, but not pressed for a

Security Council. That Article has not been invoked in the council of care questions affecting international peace and security which the Security Council considered,

<sup>63</sup> In connexion with the situation in the Middle East (I), see

### Part IV

# CONSIDERATION OF THE PROVISIONS OF ARTICLE 25 OF THE CHARTER

## Article 25

of the Security Council in accordance with the present Charter."

NOTE	licercaisme companying the macricions of Anticle
During the period under review, two resolutions 63	occurred.
of the Charter was explicitly invoked. While references	Council which were either not pressed to the
by the Council under those resolutions, no constitutional	

See, in connexion with the situation in Southern Rhodesia,

resolution 232 (1966), of 16 December 1966, oper. para. 6; and resolution 253 (1968) of 29 May 1968, preamb. para. 5 and oper. paras. 11, 12.

preamo. para. 6; S/8334, O.R., 23rd yr., Suppl. for April-June 1908, pp. 133-136, oper. para. 7; in connexion with the question of South West Africa, S/8429, O.R., 23rd yr., Suppl. for Jan.-March 1968, pp. 198-199, oper. para. 4.

ote o

references to Article 15, and five thingleding the three

<sup>44</sup> See, in connexion with the situation in Southern Rhodesia, S/7285/Add.1, OR, 21st yr., Suppl. for April-June 1966, pp. 82-83, preamb. para. 2; S/8545, OR, 23rd yr., Suppl. for April-June 1968,

para. 1, oper. para. 6; in connexion with the Palestine question,

ucemen to have an implicit ocaling on that Article.

S/7437, OR, 21st yr., Suppl. for July-Sept. 1966, pp. 59-60, oper. paras. 1, 3, 5 [see Case 1 under Article 2 (4) in the present study],

paras. 4, 5, oper. paras. 1, 3.

## Part V

# CONSIDERATION OF THE PROVISIONS OF CHAPTER VIII OF THE CHARTER

## Article 52

"1 Nothing in the present Charter precludes the existence of regional accorde

entrativistatus programma esta de la programma de la programma de la programma de la programma de la programma

of local disputes through such regional arrangements or by such regional agencies before referring them to the Security Council.

"2. The Sequenty Coursel shall appeared the development of appife settlement

enther on the initiative of the states concerned or by reference from the security

"4. This Article in no way impairs the application of Articles 34 and 35."

### Article 53

"1. The Security Council shall, where appropriate, utilize such regional arrangements or agencies for enforcement action under its authority. But no enforcement action shall be taken under regional arrangements or by regional agencies without the authorization of the Security Council, with the exception of measures against

Article 107 or in regional arrangements directed against renewal or aggressive policy on the part of any such state, until such time as the Organization may, on the Covernments of the

state which during the Second World War has been an enemy of any signatory of

## Article 54

"The Courity Council shall at all times he kent fully informed of nativities

### NOTE

In consequence of the obligations placed by the Charter

tatives on the Council, but have not been included in the provisional agenda:

### oj ine Organization oj rijirean Ontij

(i) Dated 7 December 1966: transmitting the text of a resolution adopted by the Assembly of

Council has been drawn during the period from 1966 to 1968 to the following communications, which have been circulated by the Secretary-General to the represen-

Heads of State and Government, at its third ordinary session, held at Addis Ababa from 5 to 9 November 1966, concerning Southern Rhodesia.66

Dated 14 December 1966 transmitting

from 5 to 9 November 1966, concerning the

Republic of South Africa.

Committee to the President of the Tenth Meeting of Consultation on the departure of Constitutionalist leaders from the Dominican Republic and on measures taken by the IAPF to protect the 27 de Febrero Camp 74

the "First Solidarity Conference of the Peoples

text of a resolution adopted by the Assembly

(iv) Dated 14 December 1966; transmitting the text of a resolution adopted by the Assembly

Dated 14 December 1966: transmitting

HOIL 2 to 2 November 1300, concerning South West Africa.69

(i) Dated 7 January 1966: transmitting the text

foreign correspondents concerning misrepresentation of the Ad Hoc Committee's position on recent events in the Dominican Republic. 70

(ii) Dated 8 January 1966: transmitting the text of a cable from the Ad Hoc Committee to the

sional President to put an end to the tension and hostility between the two groups of military personnel, and a statement by the Ad Hoc Committee supporting these measures. 71

- (iii) Dated 13 January 1966: transmitting the text of a cable of 12 January from the Ad Hoc Committee to the President of the Tenth Meeting of Consultation, concerning the occupation by the Inter-American Force of the plant and studios of Radio-Televisión Santo Domingo.<sup>72</sup>
- (iv) Dated 18 January 1966: transmitting the text of a cable dated 15 January from the Ad Hoc Committee to the President of the Tenth Meeting of Consultation on the situation in the Dominican Republic.73
- (v) Dated 25 January 1966: transmitting the text of a cable of 24 January from the Ad Hoc

(vii) Dated 15 February 1966: transmitting a copy of Committee to the President of the lenth

principal military leaders of the Constitutionalist movement.76

Committee to the President of the Jenth Meeting of Consultation, on the events which have occurred in the Dominican Republic

Spanish of the text of a report of the Ad Hoc tation concerning the events which have

iast report of 17 reorgary.

- (x) Dated 18 March 1966; transmitting the text of a report dated 14 March of the Ad Hoc Committee of the Tenth Meeting of Consultation to the President of the Meeting, on
- (xi) Dated 25 March 1966: transmitting the text of a report dated 23 March of the Ad Hoc Committee of the Tenth Meeting of Consultation to the President of the Meeting, on the situation in the Dominican Republic since 14 March.80
- (xii) Dated 13 April 1966; transmitting the text of a cable dated 12 April from the Ad Hoc Committee to the Chairman of the Tenth Meeting of Consultation, concerning the situation in the Dominican Republic since 23 March.81
- (xiii) Dated 13 May 1966: transmitting the text of a resolution adopted by the Tenth Meeting of Consultation concerning the attendance by outstanding persons from various countries of the hemisphere to witness and observe the

<sup>§</sup> S/7614, OR, 21st yr., Suppl. for Oct, Dec. 1966, pp. 159-160.

<sup>&</sup>lt;sup>67</sup> S/7637, *ibid.*, pp. 184-186.

<sup>68</sup> S/7638, ibid., pp. 186-187

S/1639, ibid., pp. 187-189.

<sup>78</sup> S/7084, ibid., pp. 83-84.

<sup>&</sup>lt;sup>78</sup> S/7089, ibid., pp. 88-89.

<sup>&</sup>lt;sup>74</sup> S/7100 and Corr. 1. ibid., pp. 101-102

<sup>76</sup> S/7133, ibid., pp. 128-130.

<sup>&</sup>lt;sup>76</sup> S/7148, ibid., pp. 150-154.

<sup>&</sup>quot; S/7163, ibid., pp. 167-175.

<sup>80</sup> S/7227, ibid., pp. 279-282.

<sup>81</sup> S/7254, OR, 21st yr., Suppl. for April-June 1966, pp. 38-41.

elections scheduled for 1 June in the Dominican Republic.82

(xiv) Dated 27 May 1966: transmitting the text of

the Dominican Republic since the date of the

- (xv) Dated 31 May 1966: transmitting the text of a cable of 26 May from the Ad Hoc Committee to the Chairman of the Tenth Meeting of 20 May.84
- (xvi) Dated 1 June 1966: transmitting the text of a cable of 1 June from the Ad Hoc Committee to the Chairman of the Tenth Meeting of Consultation concerning the situation in the Dominican Republic since the date of the last report on 26 May.85
- (xvii) Dated 6 June 1966: transmitting the text of a cable dated 2 June from the Rapporteur of the cours of Observers of the

(xxiii) Dated 29 November 1966: transmitting volume I of the report entitled "The First Afro-Asian-Latin American Peoples' Solidar-

nental Conference of Havana)", with its

- (xxiv) Dated 1 December 1966: transmitting the text of the resolution adopted by the Council of the Organization of American States on November 1966 concerning the afore
- (xxv) Dated 8 December 1966: transmitting volume II of the aforementioned report.94
- (xxvi) Dated 5 June 1967: transmitting the text of a resolution adopted by the Council of the Organization of American States on 5 June 1967, concerning the Twelfth Meeting of Consultation of Ministers of Foreign Affairs to consider a Venezuelan complaint against Cuba.95

(xviii) Dated 6 June 1966: transmitting the text of a cable dated 2 June from the Ad Hoc Committee to the Chairman of the Tenth Meeting of

venezueian compiaint against Cuba."

(xxviii) Dated 13 July 1967: transmitting the text of the resolution adopted at the Meeting of 

Meeting of Consultation of Ministers of Foreign Affairs concerning the withdrawal

Peoples' Solidarity Conference.

26 September

Consultation announcing the first withdrawals

Dominican Kepublic.

(xxi) Dated 12 August 1966: transmitting the text of a resolution adopted by the Council of the Organization of American States concerning the situation between Haiti and the Dominican 

> text of the report from the Ad Hoc Committee to the President of the Tenth Meeting of Consultation concerning the withdrawal of

to disputes or situations

D. Communications from other States concerning matters before regional organizations

(i) Dated 7 February 1066.

can republic, Ecuaudi, El Balvaudi, Quatemala, Haiti, Honduras, Nicaragua, Panama, Paraguay, Peru, Uruguay, Venezuela, concern-"First Schidarity Conference

a letter from the Finne lymnister of Cuba in

held in Havana on 3 January.

by its mission.91

<sup>82</sup> S/7303, ibid., p. 93.

<sup>&</sup>lt;sup>83</sup> S/7324, OR, 21st yr., Suppl. for April-June 1966, pp. 111-115.

<sup>&</sup>lt;sup>H4</sup> S/7332, *ibid.*, pp. 124-125.

<sup>&</sup>lt;sup>85</sup> S/7335, ibid., pp. 128-129.

<sup>85.517342, 7014, 100, 143</sup> 

<sup>89</sup> S/7390, ibid., pp. 238-239.

<sup>90</sup> S/7459, OR, 21st yr., Suppl. for July-Sept. 1966, pp. 82-83.

<sup>91</sup> S/7502, ibid., pp. 130-132.

<sup>92</sup> S/7606, OR, 21st yr., Suppl. for Oct.-Dec. 1966, p. 106.

<sup>93</sup> S/7606, ibid., pp. 106-108.

<sup>97</sup> S/8063, OR, 22nd yr., Suppl. for July-Sept. 1967, pp. 94-95.

<sup>&</sup>lt;sup>99</sup> S/7123, OR, 21st yr., Suppl. for Jan.-March 1966, pp. 119-120.

	SAN HEROM REMEMBER 1970 TO THE SAN THE	autica with the condution adopted by the
,	its abstention on the resolution of 2 February (S/7133). <sup>101</sup>	Assembly. 106  During the period under review, the question of the
	from representatives of eighteen Latin American States. 102	Council was not the subject of constitutional discussion. 108  106 S/7620, OR, 21st yr., Suppl. for OctDec. 1966, p. 168.
	representatives of eighteen Latin American States. 108	the Security Council to the General Assembly, 1966-1967, GAOR, 22nd Sess. Suppl. No. 2, pp. 69-70, 92, 94-95, 98-99, 102, 107;
	(vi) Dated 5 December 1966: Mexico, transmitting	1968, GAOR, 23rd Sess., Suppl. No. 2, p. 117. On one occasion,
	representative of Mexico in the Council of the Organization of American States in con-	tember 1966 from the representative of Saudi Arabia transmitting the text of a statement issued by another regional organization, the Arab League concerning the inauguration of Parliament by
<del>,</del>		
	S/7134, ibid., pp. 130-134. S/7142 ibid. pp. 143-146	p. 24.  106 Incidental reference to this question was made at the
7		

# Part VI

\*\*CONSIDERATION OF THE PROVISIONS OF CHAPTER XII OF THE CHARTER

# Part VII

\*\*CONSIDERATION OF THE PROVISIONS OF CHAPTER XVI OF THE CHARTER

# Part VIII

\*\*CONSIDERATION OF THE PROVISIONS OF CHAPTER XVII OF THE CHARTER